STATE OF DELAWARE



DELAWARE HEALTH AND SOCIAL SERVICES

DIVISION OF MANAGEMENT SERVICES 1901 N. DuPont Highway New Castle, DE 19720

REQUEST FOR PROPOSAL NO. HSS-10-101

FOR

Web Based System for Coordination of Services

FOR

Office of the Secretary
Division of Management Services
1901 North DuPont Highway
Main Administration Building
First Floor
Herman M. Holloway Sr. Health and Social Service Campus
New Castle, DE 19720

Deposit Waived Performance Bond Waived

Date Due: December 22, 2010

11:00 AM ET

A <u>mandatory</u> pre-bid meeting will be held on November 5, 2010, at 10:00 AM ET at the Delaware Health and Social Services, Herman M. Holloway Sr. Campus, Holloway's Hideaway Cafe, Conference Room, Northwest Street on the Campus, 1901 N. DuPont Highway, New Castle, DE 19720. All bidders who wish to bid on this proposal must be present, on time, at the mandatory pre-bid meeting. No proposals will be accepted from bidders who either did not attend the mandatory pre-bid meeting or who are more than fifteen (15) minutes late. <u>Due to space limitations bidders should RSVP by calling (302) 255-9290.</u>

DELAWARE HEALTH AND SOCIAL SERVICES
DIVISION OF MANAGEMENT SERVICES
PROCUREMENT BRANCH
HERMAN M. HOLLOWAY SR. CAMPUS
1901 N. DUPONT HIGHWAY

NEW CASTLE, DELAWARE 19720

October 15, 2010
REQUEST FOR PROPOSAL # HSS-10-101

Sealed proposals for Web Based System for Coordination of Services for the Office of the Secretary, Division of Management Services, 1901 North DuPont Highway, Main Administration Building, First Floor, New Castle, DE 19720 will be received by the Delaware Health and Social Services, Herman M. Holloway Sr. Campus, Procurement Branch, Main Administration Building, South Loop, Second Floor, Room #257, 1901 North DuPont Highway, New Castle, Delaware 19720, until 11:00 AM ET local time, on December 22, 2010, at which time the proposals will be opened and read. A mandatory pre-bid meeting will be held on November 5, 2010, at 10:00 AM ET at Delaware Health and Social Services, Herman M. Holloway Sr. Campus, Holloway's Hideaway Café, Conference Room, Northwest Street on the Campus, 1901 N. DuPont Highway, New Castle, DE 19702. For further information concerning this RFP, please contact Michael A. Smith at (302) 302-255-9162.

All RFPs can be obtained online at either http://www.dhss.delaware.gov/dhss/rfp/dhssrfp.htm or http://bids.delaware.gov. A brief "Letter of Interest" must be submitted with your proposal. Specifications and administration procedures may be obtained at the above office or phone (302) 255-9290.

<u>NOTE TO VENDORS:</u> Your proposal <u>must be signed</u> and all information on the signature page completed.

If you do not intend to submit a bid and you wish to be kept on our mailing list you are required to return the face sheet with <u>"NO BID"</u> stated on the front with your <u>company's</u> name, address and signature.

IMPORTANT: ALL PROPOSALS MUST HAVE OUR HSS NUMBER ON THE OUTSIDE ENVELOPE. IF THIS NUMBER IS OMITTED YOUR PROPOSAL WILL IMMEDIATELY BE REJECTED

FOR FURTHER BIDDING INFORMATION PLEASE CONTACT:

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DELAWARE HEALTH AND SOCIAL SERVICES
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This contract resulting from this RFP shall be valid for the period of time as stated in the contract. There will be a ninety (90) day period during which the agency may extend the contract period for renewal if needed.

If a bidder wishes to request a debriefing, they must submit a formal letter to the Procurement Administrator, Delaware Health and Social Services, Main Administration Building, Second Floor, (South Loop), 1901 North DuPont Highway, Herman M. Holloway Sr. Campus, New Castle, Delaware 19720, within ten (10) days after receipt of "Notice of Award". The letter must specify reasons for request.

IMPORTANT: DELIVERY INSTRUCTIONS

IT IS THE RESPONSIBILITY OF THE BIDDER TO ENSURE THAT THEIR PROPOSAL HAS BEEN RECEIVED BY DELAWARE HEALTH AND SOCIAL SERVICES BY THE DEADLINE.

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DE ASSIST RFP Project Overview

1 Project Overview

1.1 Introduction

This is a Request for Proposal (RFP) for Web Based System for Coordination of Services issued by the Office of the Secretary, Division of Management Services (the Division).

The Delaware Department of Health and Social Services (DHSS) wishes to implement a centralized web-based system for the purpose of coordinating services and benefits referral provided by government and community based partners. The system should be available 24 x 7 via the Internet and should provide pre-eligibility screening and referral services. It should also be intuitive and easy for State of Delaware residents to use.

1.2 Background and Purpose

The DHSS Division of Social Services currently uses the Application for Social Services and Internet Screening Tool (ASSIST) to allow potential applicants to screen for various social service programs. ASSIST is based on a transfer of the original Pennsylvania COMPASS system. COMPASS has since been enhanced to cover a more broad range of benefits and services and now serves as a single point of access for application and renewal of benefits such as Medical Assistance, Food Stamps, Cash Assistance, Long Term Care, Home and Community Based Services for individuals with mental retardation, Low-Income Home Energy Assistance Program, Free or Reduced Price School Meals, etc.

Bidders are to propose the customization of the existing Pennsylvania COMPASS system for Delaware. DHSS has acquired the COMPASS code. The specific Delaware requirements are in Chapter Four of this Request for Proposal.

The Delaware ASSIST program may be viewed at https://assist.dhss.delaware.gov/PGM/ASP/SC001.asp

Pennsylvania's COMPASS system may be viewed at https://www.humanservices.state.pa.us/compass/

2 DHSS Program and System Overview

2.1 Delaware Department of Health and Social Services (DHSS)

The mission of DHSS is to improve the quality of life for Delaware's citizens by promoting health and well-being, fostering self-sufficiency, and protecting vulnerable populations. DHSS is comprised of twelve divisions as follows:

- Division of Substance Abuse and Mental Health (DSAMH)
- Division of Child Support Enforcement (DCSE)
- Division of Long Term Care Resident Protection (DLTCP)
- Division of Management Services (DMS)
- Division of Developmental Disabilities Services (DDDS)
- Division of Public Health (DPH)
- Division of Services for Aging and Adults with Physical Disabilities (DSAAPD)
- Division of Social Services (DSS)
- Division of Medicaid and Medical Assistance (DMMA)
- Division of State Service Centers (DSSC)
- Division for the Visually Impaired (DVI)
- Office of the Chief Medical Examiner (OCME)

2.2 Participating Agencies

Several Divisions within DHSS administer programs which provide benefits to the public. From DSS these include Medical Assistance, Children's Health Insurance Program (CHIP), Child Care, Cash Assistance and the Supplemental Nutrition Assistance Program (SNAP). From DMMA this includes Long Term Care. From DSSC this includes Low Income Energy Assistance Program. From Department of Energy this includes the Weatherization Program. DSAAPD intends to implement an Adult Disabilities Resource Center (ADRC). The Department of Education (DOE) is responsible for administering the School Meals Program. In addition, within the non-profit community, there are organizations like the Food Bank of Delaware which will be participating. One of the major activities of some of these agencies is determining eligibility for various benefits. These agencies would benefit from a single web portal with information on and eligibility screening tools for all of these programs.

2.3 Support/Technical Environment

DMS is taking the lead role in this project. The three other primary groups responsible for the development and operation of the automated systems in support of this project are described below. DMS will appoint a Project Director with broad oversight for all project activities. This individual will be responsible for monitoring project progress and will share responsibility with the appropriate Project Managers to approve/disapprove all project deliverables and payments. IRM will serve as the technical liaison with DTI (see below). The selected contractor will coordinate efforts for this project with the Project Director.

2.3.1 Information Resource Management (IRM)

The IRM unit is responsible for providing DHSS divisions with direct programming support of automated systems, as well as consulting support and advice on automated systems software and development. IRM consists of an Applications Development, Technology Planning, Base Technology, Telecommunications and Help Desk support group. For this project, IRM will provide a Project Director and staff as needed for consulting support and advice to assure that technical questions and issues are resolved quickly. The Project Director will share responsibility for review and approval of all project deliverables and payments.

2.3.2 Department of Technology and Information (DTI)

DTI is a separate cabinet level agency responsible for running the State of Delaware's mainframe computer operations, wide area data network and setting statewide IT policy and standards. DTI as a separate state agency does not fall under the authority of DHSS. However, DTI is responsible for supplying mainframe and Wide Area Network (WAN) systems support to DHSS as well as other state agencies. Additionally, DTI provides 24x7 data center operations support. DTI provides state agencies with technical consultant services. DTI will work closely through IRM on this project to ensure that State IT standards are followed.

2.3.3 DSS Information Technology Group

This group serves as the division liaison between IRM and contractor technical staff with program staff. They typically translate business needs into IT requirements and vice versa. This is a critical function that ensures that division business requirements are properly communicated to technical staff and that division program staff understand IT policies and standards as they relate to the project. This group works closely with IRM and contractor staff on all technical aspects of the project to ensure close communication with program staff on all phases of the project life cycle including the budget/grant request, RFP, business case process, contract negotiations, deliverable review and signoff, through implementation and post-implementation support. For this project, a Project Manager will be appointed. The Project Manager will share responsibility for review and approval of all project deliverables and payments. Management representatives from other divisions and programs will serve to represent their interests on this project as needed.

DE ASSIST RFP State Responsibilities

3 State Responsibilities

The following are State responsibilities under this RFP. Outlined in the following subsections are such areas as project staffing, project management, available resources, and system testing and implementation (if applicable). There is an emphasis on the limitation of State staff time for this project and their role in the customization/development process.

3.1 Staffing Roles

As stated above, DMS will appoint a Project Director. The Project Director will serve to coordinate project staff including contractor staff during this project and provide primary oversight. All project deliverables will be approved by signature of the Project Director and the appropriate Project Managers. The Project Director will serve as the overall project lead with assistance from the Project Managers.

The Project Director will serve as primary coordinator of the project and will provide primary oversight. Division/program managers will ensure that Joint Application Design (JAD) sessions take place with the appropriate subject matter experts (SME), that project documents and deliverables are thoroughly reviewed and that approval takes place within agreed upon timeframes. These managers are also responsible for staff participation in User Acceptance Testing (UAT) as required. Assigned division/program staff will serve primarily as subject matter experts and will participate in meetings and deliverable reviews as necessary.

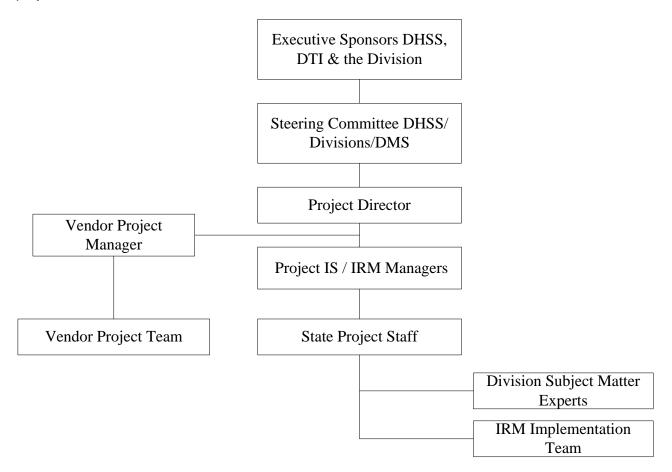
The Project Director will serve as primary project coordinator to ensure that contractor, State technical staff, and assigned division/program work together effectively to identify current and future technology considerations and make key technology decisions. The Project Director will serve as the primary liaison with DTI staff to gather State level input as needed. Individual division/program managers will be responsible for SME assignments, JAD session participation and testing activities as per the project schedule. They will report any issues to the Project Director for tracking, escalation and resolution.

The Project Director will report to a Project Steering Committee made up of representative managers from the participating programs, IRM and DTI. This Committee will meet monthly to review project status, progress and issues. The Project Steering Committee will report to the Executive Sponsors. The Executive Sponsors will be made up of representatives from DHSS, DTI and DSS. They will meet at least bi-monthly to discuss overall project status, progress and issues, project management, funding, staffing, sponsor issues, stakeholder participation and tasks planned for the upcoming quarter.

DE ASSIST RFP State Responsibilities

3.1.1 Project Organization Chart

The following organization chart outlines the proposed management structure for this project.



3.2 State Staff Participation

A Project Director will be assigned to this project and provide coordination and general oversight activities. Project Managers from other divisions and participating groups will schedule their SME's for JAD sessions and testing. Additional State staff participation is as assigned and is in addition to their primary responsibilities. State staff normally works 7.5 hour days from 8:00 AM – 4:30 PM, although some staff flexes their schedules. No State staff will be available for data cleanup or meta-data definition. State staff will be available to consult with the contractor on the data needing to be cleaned up for conversion. However, divisional SME's can serve to advise contractor on these topics. No State technical staff will be assigned to this project to assist in the coding of the system. State technical staff will attend JAD sessions as assigned. It is important to note that documentation on the existing systems may be missing, incomplete, out of date or in error. Appropriate staff will be responsible for user acceptance testing. Participating divisions/programs will be responsible for assigning primary and backup project liaisons and knowledgeable subject matter experts for the duration of JAD sessions related to their areas of expertise. These assignments will be sent to the Project Director prior to

DE ASSIST RFP State Responsibilities

the start of the JAD sessions to ensure proper participation according to the project schedule. Attendance at these sessions is mandatory for assigned staff. These same subject matter experts along with other staff will be assigned to participate during UAT for their areas of expertise. Adequate divisional staff participation is critical.

3.3 Resource Availability

During State business days, the Biggs mainframe production systems are normally available from 7:00 AM to 6:00 PM. On Saturday the hours are 8:00 AM to 4:30 PM. Production systems are taken down earlier on specific monthly dates to accommodate particularly heavy batch schedules. Test systems availability will be scheduled in concert with other development staff. DTI has mainframe systems support staff on site from 7:00 AM to 4:30 PM. DTI Operations is staffed on site 24x7. IRM applications, telecommunications and Help Desk are on site from 8:00 AM to 4:30 PM on State business days. The State network is very stable and unscheduled downtime is minimal. Given that the network is an essential state resource, any reported problems have a very high priority and are dealt with immediately. Biggs Data Center power is conditioned and outside supply fluctuations can trigger a switch to automatic local power generation capability. The State has audio and video-conferencing capabilities as well in specific on-site locations for remote meeting participation. Remote connectivity through SSL-VPN is available for offsite work for contracted staff that must access, update or maintain servers and/or applications in the DMZ. Please refer to Appendix D for more information on the DHSS IT environment.

3.4 Deliverable Review

It is the responsibility of the State to perform deliverable review including User Acceptance Testing on all functional aspects of the project. DTI may participate in the review process for certain deliverables. It is the responsibility of the State to review all project deliverables in the agreed upon timeframe. The State will notify the bidder of any changes to the review schedule. Milestone invoicing and payment is contingent upon formal State approval. Likewise, production implementation of each module is contingent upon formal State approval.

3.5 Implementation

Production implementation is normally an IRM responsibility although IRM may require participation of contractor staff. After the warranty period, the State will be primarily responsible for system administration.

4 Contractor Responsibilities/Project Requirements

The following are contractor responsibilities and project requirements under this RFP. Given the limitations of assigning State staff to this project, the contractor is expected to provide most of the expertise and provide for the full range of services during the project. Bidders must discuss each of these subsection requirements in detail in their proposals to acknowledge their responsibilities under this RFP.

4.1 Staffing

Contractor will propose and supply resumes for the following key positions including:

- Project Director
- Project Manager
- Business Analysts

The resumes will be for specific named individuals and will be in the format specified in Appendix E. Other positions may be proposed at the contractor's discretion. One person may be proposed to fill more than one role. The contractor project manager and business analysts will be required to be on site in Delaware during state business hours for the entire project.

4.1.1 On-Site Staffing Requirement

The following key contractor staff will be on-site in Delaware, as indicated below:

- Contractor Project Director, as required
- Contractor Project Manager
- Contractor Business Analysts

The State and the key contractor staff will work very closely together on this project. This requires an on-site presence. The State will provide office space including furniture, phones, workstation and network connectivity for all on-site project staff. Contractor will be responsible for all other office necessities including required software. It is vital for the contractor project manager and key staff to play an active on-site role in the project and be visible and accessible.

4.1.2 Offsite Project Work

The State will permit project work to be done offsite, within the United States and Canada. For offsite work, the State requires strong management of the resources and assigned tasks; adequate, timely and accurate communications and completion of assigned work by specified deadlines. This is important to any offsite relationship. If the bidder organization is proposing offsite project work, the bidder must specifically address each of the bulleted items below in this section of the proposal. Otherwise, bidder will respond to this section as follows: "No offsite project work proposed."

Note: For the purposes of this section, the bidder staff organization includes subsidiary contractors.

Provide a detailed description of work to be completed offsite along with a
breakdown of the type of work to be provided on-site. Quantify this by estimating for
each of the deliverables identified in this Section, the percentage of work to be done
offsite.

4.1.3 Offshore Project Work

The State will not permit project work to be done offshore.

4.1.4 Project Director Requirement

The Contractor Project Director is the individual who has direct authority over the Contractor Project Manager and will be the responsible party if issues arise that cannot be resolved with the Contractor Project Manager. The Contractor Project Director does not need to be on-site except for designated meetings or as requested. It is critical that a named Contractor Project Director with appropriate experience be proposed.

4.1.5 Project Manager Requirement

The Contractor Project Manager is normally on-site and manages the project from the contractor perspective and is the chief liaison for the State Project Director. The Project Manager has authority to make the day-to-day project decisions from the contractor firm perspective. This contractor project manager is expected to host meetings with Division Subject Matter Experts (SME) to review Division business organization and functions along with the organization, functions and data of existing information systems relevant to this project. The contractor project manager is expected to host other important meetings and to assign contractor staff to those meetings as appropriate and provide an agenda for each meeting. Weekly status meetings are required, as are monthly milestone meetings. Meeting minutes will be recorded by the contractor and distributed by noon the following day. Key decisions along with Closed, Active and Pending issues will be included in this document as well. In their proposals, bidders must include a confirmation that their project manager will schedule status review meetings as described above. It is critical that a named Contractor Project Manager with prior project management experience be proposed.

In their proposals, bidders must include a confirmation that their Project Manager will schedule monthly milestone review meetings on-site. Status meetings will be convened by videoconference or teleconference. Contractor Project Manager will provide written minutes of these meetings to the State Project Director by noon the following day.

4.1.6 Project Help Desk Staff Requirement

The department's Help Desk will provide first-level support. This generally includes resolution of issues such as network connectivity, application log in problems and general PC advice. The contractor will provide second level support. This will be more system-specific and require application expertise. Specific system issues may be referred to third-level divisional support for SME expertise.

4.2 Project Management

The contractor must be the prime contractor to develop all the deliverables required by this RFP. The contractor must recommend a core team to work with DHSS over the course of the project and must identify other resources needed. A detailed, up-to-date project plan must be created and maintained weekly to accurately reflect project timelines and tasks. This project plan must include each phase of the project, clearly

identifying the resources necessary to meet project goals. It will be the contractor's responsibility to provide complete and accurate backup documentation as required for all document deliverables.

The contractor is expected to employ a rapid application design methodology to speed customization/development. An iterative model of testing is required which will require early prototypes and subsequent demonstrations of working modules to ensure that the product meets user specifications in terms of user interface and functionality. It will be the contractor's responsibility to provide complete and accurate documentation for all entities in the system. The contractor is expected to release prototypes/drafts of project deliverables and components for early state consideration and comment in order to expedite the final review process.

4.3 Requirement to Comply With HIPAA Regulations and Standards

The selected contractor must certify compliance with Health Insurance Portability and Accountability Act (HIPAA) regulations and requirements as described in Department of Health and Human Services, Office of the Secretary, 45 CFR Parts 160, 162 and 164, as well as all HIPAA requirements related to privacy, security, transaction code sets (where applicable) and medical provider enumeration.

The selected contractor is required to customize/develop the system in accordance with HIPAA requirements, implement the system in accordance with HIPAA requirements and, where the contractor will operate and maintain the system, operate and maintain the system in compliance with HIPAA requirements.

HIPAA requirements also apply to entities with which State data is shared. If this data is covered by HIPAA, then a Business Associates Agreement (BAA) or contractual agreement specifying contractor responsibility for protecting and securing this data must be signed by both parties to ensure that this data is adequately secured according to State and DHSS standards (See section 4.4 for more information on this requirement). This agreement/contract must be in force prior to testing or production implementation of this data exchange.

In the proposal, contractor will explain their understanding of the HIPAA regulations and their impact on this project especially in the area of security.

4.4 Requirement to Comply with State Policies and Standards

All proposed solutions submitted in response to this RFP must be fully compatible with the Department of Health and Social Services' technical environment. This is specified in Appendix D via the following web links:

- State of Delaware Web Standards
- DTI Executive Sponsor Reporting Standards and Change Management Standards

Contractors must also comply with DTI policies and standards and DHSS Information Technology (IT) Standards, which will be distributed at the mandatory pre-bid meeting upon contractor signature of a non-disclosure agreement.

All contractor staff working on this project will be subject to a criminal background check (CBC) conducted by the State Bureau of Investigation. The contractor will be responsible for the cost of staff CBCs. They will be required to fill out DTI's Acceptable Use Policy, Biggs Data Center User Authorization form, and the Biggs Data Center Non-Disclosure agreement for necessary authorizations before starting work. Contractor staff will adhere to all State, DHSS and IRM policies found on the internet. Staff working from a secured State site will be issued a security access card by DHSS as per the State Standard.

User authentication will be discussed with the selected contractor. Authentication of nonstate users will be handled through the state standard Identity Access Management tool. Authentication of state users will be dependent on the solution technology proposed.

All components of the proposed solution, including third party software and hardware, are required to adhere to the policies and standards described above, as modified from time to time during the term of the contract resulting from this RFP, including any links or documents found at the above referenced web sites. The Standard Department Contract in Appendix C cannot be modified for any reason (see Appendix A, paragraph 18). Any other proposed exceptions to this RFP must be addressed in the Executive Summary (Section C) of your Technical Proposal. The exceptions listed must be specific and include a justification of why the exception is necessary and the impact on the project if the exception is not granted. Exceptions may be rejected or granted in whole or in part at the sole discretion of the State.

4.4.1 Architecture Requirements

Adherence to State standards is required for securing and protecting data. This level of protection is required for data whether hosted **onsite or offsite**. It is very critical that the proposed solution demonstrate this compliance. As such it is required that the contractor include in this section a proposed architectural diagram(s) in Visio format demonstrating appropriate tier separation and firewall protection that is consistent with State standards.

The application will have at least 3 tiers with the tiers configured and secured as in the sample diagram included in the DHSS IT Environment Standard. Please see State of Delaware System Architecture Standard and DHSS IT Environment Standard for more information. These and associated documents will be provided to interested bidders separately.

DHSS mandates that system changes test out successfully in UAT with formal approval by the State prior to migration into production. The UAT environment must be the technical equivalent of the production environment to minimize issues with promoted code and/or database changes in production. Additional environments are addressed in the Site Requirements section.

System architecture diagrams are a key component of the proposed system in terms of meeting State architecture requirements. As part of contract negotiations, the selected contractor will work with IRM to produce a final State approved detailed diagram for each proposed environment. These will be included in the final contract. This will also be made part of a project business case that must be in "Recommended" status prior to contract signature. The project business case is a State responsibility.

The State prefers to have a system with a web front-end for a common user interface. Web browser based applications are now considered the only acceptable platform for custom applications development at DHSS. As part of this project, the current COMPASS Oracle back end will be converted to Microsoft SQL Server. To the extent possible new or modified coding must be done in C#.Net.

Mainframe Considerations

The current mainframe supports a number of systems and available resources are limited. Synching mainframe online and batch schedules further restricts system operating hours.

As applicable to this project, various mainframe software version upgrades are planned to keep this data center up-to-date with current software releases. The State will provide up-to-date mainframe, server, network and security testing and implementation schedules to the winning bidder. Bidders are expected to take this changing technical environment into consideration for their analysis and recommendations.

4.5 Database Design

Contractor will need to take into consideration the design of existing table structures and whether they may carry forward into the solution being proposed or may have to be reengineered. Quality of the current data needs to be reviewed. Consideration will need to be given to ETL (Extraction, Transformation and Loading) processes for conversion as well as archiving, backups and disaster recovery. The contractor will be required to provide a data model with the Detailed Specifications Document deliverable in Microsoft Visio format.

4.6 Reporting

To the extent possible, reporting should utilize an extracted or near real time copy of the production database so as not to adversely affect the performance and response time of the production application. This is critically important for systems that permit ad-hoc reporting or user-constructed queries. The State encourages the use of a separate reporting environment especially for complex systems or systems with a large concurrent use base. If a separate reporting environment is being proposed, bidders will include a system architecture diagram in their proposal.

4.7 Performance

Performance of the proposed solution within the DHSS and State technical environment is a critical consideration. The present data center environment in terms of infrastructure, hardware, power, etc. needs to be reviewed. Contractor is expected to review this with IRM and DTI to ensure that it is sufficient. The current design and capacity of the network especially in terms of connectivity to the Division business sites must be reviewed along with service upgrade plans. Future capacity and response time needs must be evaluated and accepted.

4.8 Degree of Customization

In terms of costs, contractor will be expected to account for necessary customization of proposed solution in order to fit Division business needs. The State is interested in cost containment by restricting the customization of the COMPASS system to what is needed by Delaware.

4.9 Backup and Recovery

DHSS requires that system data be backed up to appropriate media that can be restored as necessary. Contractor will be expected to review the current backup and recovery process and suggest scenarios where incremental backups, full backups or dataset reloads are appropriate.

4.10 Disaster Recovery

DHSS has contracted with Vital Records, Inc. as the offsite media storage contractor for client/server and mainframe backup media. SunGard Recovery Systems is contracted as the client/server and mainframe cold site contractor. Disaster recovery tests are conducted every six months for the Biggs Data Center Environment. Contractor is expected to review this process with IRM and DTI to ensure that it is sufficient.

Additionally, if the contractor has ongoing maintenance responsibilities for the system, they will be required to participate to the extent necessary in this testing. This requirement will be detailed in the maintenance contract and will also include expected turnaround time and recovery participation in the event of an actual disaster declaration.

4.11 Compatibility with Assistive Technology

DHSS would like the contractor to address the issue of application compatibility with text to speech software such as JAWS Professional or Dragon NaturallySpeaking. This is important in addressing the unique needs of our visually impaired community. The application must be designed in such a way so that text to speech software can be utilized to successfully utilize most of the system functionality. Preference will be given to bidders with demonstrated capabilities in this area.

4.12 Specific Project Tasks

Contractor will be expected to address the following requirements in their proposal in detail. Emphasis is on the limited availability of State staff for the project and the expectation that the contractor express in detail their understanding of their responsibilities for each of these tasks. Contractor is expected to have primary responsibility for each of these project tasks. State versus contractor responsibilities must be delineated.

From an overall functionality perspective the new ASSIST application will allow individuals to go to the web site, learn about various benefits and get an educated idea of whether or not they are eligible for any of the programs featured by the site and allow individuals to apply for benefits on line. The application should be routed to the agency administering the program online. A prospective client should be able to start his/her application at one time and complete it at another. A user should be able to print his/her application and be able to view it at a later time. Additionally, the system should be robustly designed so that new benefits and services can be added at a later date.

Bidders will provide a separate cost estimate for each group requirement listed below. The mandatory functionality will include the DSS functionality, a Community Partners module as described below and that application code must be written in or converted to C#.Net. The mandatory functionality will be implemented at the same time as outlined in Release 1 of the ASSIST Enhancement Requirements document. The functions for the other groups will be included in this project as funding allows, however the intent is to include as much of the groups' functionality as possible to benefit potential State clients

seeking services from the State and community partners. Note that the functionality for the other groups below such as LIHEAP and School Meals are already present in COMPASS but were not originally proposed for customization for DSS.

4.12.1 Division of Social Services (DSS) Functionality

DSS currently uses their ASSIST application which was based on an older version of the Pennsylvania COMPASS system. It is a public facing, web-based application that provides potential clients with a way to self screen and/or apply for DSS benefits and services. The application provides clients with a description of benefits and services available and the client chooses which they are interested in. ASSIST then requests a mixture of generic information and information specifically required for the benefits and services requested. It does not ask for duplicitous or superfluous information. At the conclusion of this process, ASSIST presents the user with potential qualification information based on the information entered and the user can then choose to apply or save the information to complete at a later time. If the user chooses to apply, they acknowledge their rights and responsibilities listed (electronic signature) and ASSIST posts their information to a staging table which the benefit eligibility system, Delaware Client Information System (DCIS) polls each hour. DCIS displays the applicant referral information for assignment to a case worker to contact the applicant and complete the application process.

Attached in Appendix N is the ASSIST Enhancement Requirements for the Delaware Division of Social Services programs. This outlines the ASSIST functionality requested by DSS. It also discusses additional functions that could be customized as well. A two phase implementation (Releases 1 & 2) is required so that DSS can begin utilizing an enhanced ASSIST system as soon as possible.

4.12.2 Community Partners Functionality

Bidders are expected to propose to include a Community Partners module in ASSIST for Delaware. This module will be used to check on applications and referrals to programs that do not have an automated capability to view this information or have a system capable of receiving or processing automated applications or referrals.

4.12.3 The Food Bank Functionality

The Food Bank provides supplemental and emergency food packages for households who are otherwise not receiving food benefits through the Supplemental Nutrition Assistance Program (SNAP) formerly known as Food Stamps. The Food Bank normally provides supplemental packages to eligible households but may provide an emergency package to an ineligible household based upon a demonstrated critical need.

Much of the information collected at the intake process is already collected by ASSIST/COMPASS. This information includes household demographic data and income and expense information; this includes information on all household members. Additional information collected that is specific to The Food Bank includes cooking and refrigeration capabilities, transportation and special dietary needs so that the food package contents can be tailored for the specific household. Eligibility is based strictly on federal poverty guidelines which ASSIST/COMPASS already has.

If the potential client chooses to apply for Food Bank benefits, ASSIST will make this information available to Food Bank staff through the Community Partner module.

The Food Bank is also instituting a new program, Community Supplemental Food Program (CSFP) aimed at senior citizens. This program has additional income guidelines so that more senior citizens can be served. This program will be included as part of the Food Bank functionality.

4.12.4 Low Income Heating Assistance Program (LIHEAP) and Weatherization Functionality

The Division of State Service Centers (DSSC) administers the Delaware Energy Assistance Program which funds the LIHEAP and Weatherization programs. The LIHEAP program is administered by the sub-grantee Catholic Charities. Catholic Charities subcontracts with various contracting firms to provide specific services for clients. Eligibility is a strict income test based on 200% of the Federal Poverty Level. LIHEAP is a full year eligibility program which clients must reapply for the next year. The LIHEAP application covers fuel assistance (heating) including critical fuel assistance, furnace replacement, weatherization and summer cooling assistance which takes the form of money to offset high utility bills or actual air conditioning work.

Administration of the Weatherization program has recently moved to the Department of Energy from DSSC. Vendor may have to work with either or both agencies to get requirements for this program. Weatherization is a one-time service. This program is for the installation of energy efficient upgrades in low income households. There are two sub-grantees for this program. For New Castle County it is The Neighborhood House. For Kent and Sussex Counties, it is The First State Community Action Agency. Like LIHEAP, the sub-grantees subcontract out for the actual work. This program covers both heating and cooling season needs such as insulation. A referral results in an on-site inspection by a subcontractor to verify the service needed. As a result of the inspection, the home is then put on a waiting list. Then the actual service would be performed by a construction contractor and a follow up inspection would be done to ensure that the work was done properly. Referrals are for crisis or wait list work. Wait list work is for the following year.

Most of the eligibility information is already captured in ASSIST/COMPASS. Referral for service(s) for an eligible client is based on services applied for and the remaining funding for each of those services. "Captain" is the software package used by Catholic Charities to track the services received. Most applications are taken with walk-in visits to the sub-grantee. Clients can also apply for these services at DSSC. DSSC staff use an internally developed application called CAPS to take the applicant's information. DSSC staff performs some pre-screening work such as to check for DSS services received in the DCIS system. DSSC staff then does a phone referral to Catholic Charities for entry into Captain.

Captain is currently used to track Weatherization eligibility and referrals, but a separate system is being designed for this purpose.

If the potential client chooses to apply for Delaware Energy Assistance Program benefits and services, ASSIST will make this information available to program staff through the Community Partners module.

4.12.5 School Meals Program Functionality

The USDA FNS administers the School Meals program for students from low-income households. School Meals consists of the National School Lunch Program, the Fresh Fruit and Vegetables Program (FFVP), the School Breakfast Program and the Special Milk Program. The latter is for children who do not have access to the other programs. After School Snacks is a program available for participants in the National School Lunch Program. The schools are reimbursed by FNS through the State Department of Education (DOE) for the provision of these services to eligible students. DOE serves as the liaison between the schools and FNS and provides pass-through funding for the School Meals Program.

All 19 Delaware school districts participate in the National School Lunch and School Breakfast Programs. 15 Delaware charter schools currently participate also, but their participation is voluntary.

The eligibility period is for one school year which is from July 1 – June 30; the same as the State Fiscal Year. Income eligibility is the same as for the SNAP program. DOE gets a monthly list of SNAP and TANF eligible children for direct certification (automatic eligibility) for School Meals. This is tracked in DOE's DELSIS system. Unfortunately the DELSIS system does not register students on the DHSS Master Client Index so that when it comes to matching students from this interface, some are left off because of mismatching information. Eligibility changes only come as a result of verification activity (i.e. parent is laid off), although households can reapply at any time during the year.

If the potential client chooses to apply for School Meals Program benefits and services, ASSIST will make this information available to program staff through the Community Partners module.

4.12.6 Aging and Disability Resource Center (ADRC) Functionality

The ADRC grant is intended to cover a searchable website for available services and a web portal. Bidders will provide an estimate on the web portal. This portal must be intuitive, user friendly and easy to use. It is intended to be used by clients or service providers for referral and follow up by division staff. Basically, DSAAPD would like a portal that asks some basic questions prior to presenting specific alternatives to choose from. Currently the division receives referrals from a client or from a client representative (relative, friend, agency, etc.) via agency email or from their website's "Ask Us" page. Generally the questions can be classified into Service queries and Information & Assistance (I&A) for follow up. I&A questions would go directly to division central staff to respond to while Service queries would present a list of services for clients to choose to be referred to.

The information collected for Service queries in addition to demographic and contact information is very basic; probably less than 20 additional fields for service referral.

This two step process differs from the other processes in that it presents some blue sky questions up front after collection of demographic/contact information. This presents some design challenges to integrate this functionality seamlessly into the basic flow of ASSIST/COMPASS. Bidders are expected to describe alternative(s) to integrate this into the basic application flow.

If the potential client chooses to apply for ADRC benefits and services, ASSIST will make this information available to program staff through the Community Partners module.

4.13 Deliverables

In Phase 1, all deliverable documentation will be initially introduced in an "Outline and Sample Contents" template submitted by the contractor. State staff will approve each template. These templates may also be subject to federal review as well. Each deliverable will follow their respective approved template design.

Each <u>document deliverable</u> must be delivered in ten (10) paper copies, along with electronic copies sent to the State Project Director. State staff time is limited on this project especially for deliverable review. The project plan must include sufficient time for serial deliverable review. The contractor must include at least ten (10) business days, per deliverable, in the project plan for State staff to complete a review and to document their findings. Based on the review findings, DHSS may grant approval, reject portions of or reject the complete document, request contractor revisions be made, or may state the inability to respond to the deliverable until a future specified date. Upon each rejection, the contractor will have five (5) business day periods to revise the document. Additional three (3) business day periods shall be required by the State for subsequent reviews whenever revisions are requested or a deliverable is disapproved.

For each <u>application module deliverable</u>, the source code (or executable, in the case of COTS products) will initially be delivered to the IRM Manager of Application Support responsible for the Division (or designee) at the time of UAT. The contractor is responsible for installation in the DHSS test environment with IRM staff present. The contractor must remain on-site to address any errors until the application is successfully installed. Additionally, for each application module, the project plan must include sufficient time for:

- Training for the UAT group
- UAT
- Correction of issues uncovered during UAT

The contractor is responsible for developing a test plan and providing UAT test scripts along with each application module.

The document and application module deliverables will be reviewed by DHSS and will require formal approval from DHSS, including the State Project Director, Project IRM Manager and Project IS Manager prior to milestone approval and payment. Formal approval of a deliverable is State approval of the final version. Bidder will include reasonable federal timeframes in the project plan for those deliverables requiring federal review, comment and approval. Also, both types of deliverables will be accompanied by a Deliverable Acceptance Request (DAR) – see Appendix M. The target in deliverable review is to complete the review in two cycles. However, review will need to continue beyond the second cycle if a deliverable still has major defects.

- 1. In the case of any discrepancy between any deliverable and the Contract, the controlling document shall be the Contract.
- 2. In the case of any contradiction between deliverables, the contradiction shall be resolved at the sole discretion of DHSS.

NOTE: Deliverables will be reviewed in a sequential manner. A deliverable will not be accepted for review until the preceding deliverable has been approved. This provision does not prohibit a contractor from working on multiple deliverables at the same time.

Deliverables are listed as follows. Milestones are indicated with the Mn designation.

	Project Deliverables & Milestones (M1-4)	
Phase 1	Deliverable 1: Detailed Project Plan	
	Deliverable 2: Deliverable Document Templates	
	Approval of Phase 1 (M1)	
Phase 2 Deliverable 3: Functional Requirements		
	Deliverable 4: Detailed Specifications Design (DSD)	
	Approval of Phase 2 (M2)	
Phase 3	Deliverable 5: Training Plan Manual	
	Deliverable 6: User Acceptance Testing Release 1	
	Approval of Phase 3 (M3)	
Phase 4	Deliverable 7: State Approval of Implemented Release 1	
Deliverable 8: User Acceptance Testing Release 2		
	Approval of Phase 4 (M4)	
Phase 5	Deliverable 9: Acceptance in Production of All Delivered Modules	
	Deliverable 10: Ninety (90) Day Warranty Period	
	Approval of Phase 5 (M5)	

Schedule F1 of Appendix F (Project Cost Forms) must reflect the above deliverables and payment milestones.

4.13.1 Phase 1

This phase is the kickoff of the project where the overall project planning, project management and schedule are agreed to and the ground rules and expectations are set.

The deliverables in this phase are:

Deliverable 1: Detailed Project Plan

This deliverable is the first update of the project plan submitted with the proposal of the selected contractor. See Section 6.2.4 for a description of this deliverable.

The project plan is a living document and must be updated at least weekly throughout the project to reflect actual project status and timelines. The State must approve any change that results in the change of a milestone date.

Deliverable 2: Deliverable Document Templates

Bidder must work with State staff to design templates for each subsequent document deliverable including but not limited to requirement documents, detailed design documents, training plans, testing plans, status reports, issues tracking, executive meeting summaries and other project documents. These template designs are critical to ensuring that the deliverables and other project documents are in a format agreed to by

all parties. Each template must be separately approved by the State. Each deliverable document will be submitted in the agreed upon template format.

With formal State approval of all deliverables in this phase, the milestone payment (M1) minus 10% holdback may be invoiced.

4.13.2 Phase 2

The deliverable(s) are as follows:

Deliverable 3: Functional Requirements Document

The contractor is expected to hold JAD sessions with division SME's to review and validate project business requirements as described in Section 4 and Appendix N of this RFP. This will be documented in a Functional Requirements Document deliverable.

Deliverable 4: Detailed Specifications Design

The contractor is expected to hold JAD sessions with division and technical SME's to design the system changes required in the proposed solution to satisfy the business requirements as specified in Deliverable 3. This document will detail specific screen modifications for the customization, a conversion plan, a testing plan for UAT (including UAT scenarios), and any structural database changes that will be detailed in an attached in a data model.

With formal State approval of all deliverables in this phase, the milestone payment (M2) minus 10% holdback may be invoiced.

4.13.3 Phase 3

The deliverable(s) are as follows:

Deliverable 5: Training Plan Manual

The contractor will outline their proposed plan for train-the-trainer training including number of classes, types of participants and schedule.

Deliverable 6: User Acceptance Testing Release 1

The contractor will work with assigned state staff to conduct UAT for Release 1 according to the UAT plan described in Deliverable 4.

With formal State approval of all deliverables in this phase, the milestone payment (M3) minus 10% holdback may be invoiced.

4.13.4 Phase 4

The deliverable(s) are as follows:

Deliverable 7: State Approval of Implemented Release 1

This deliverable consists of formal State approval for Release 1 of all delivered modules and their implementation into production. This includes user documentation.

Deliverable 8: User Acceptance Testing Release 2

The contractor will work with assigned state staff to conduct UAT for Release 2 according to the UAT plan described in Deliverable 4.

With formal State approval of all deliverables in this phase, the milestone payment (M2) minus 10% holdback may be invoiced.

4.13.5 Phase 5

The deliverable(s) are as follows:

Deliverable 9: Acceptance in Production of All Delivered Modules

This deliverable consists of final State approval of Release 2 and the entire production system of all delivered modules and their implementation into production. This includes user documentation. This is a non-cost deliverable.

Deliverable 10: End of Ninety (90) Day Warranty Period

As the final deliverable of the project, contractor will supply 90 calendar days of on-site warranty support after the final production implementation of all modules. The warranty period provides for issue resolution, bug fixes and system functionality problems with the new system. This support is included in the firm fixed price. This is a non-cost deliverable.

With formal State approval of all deliverables in this phase, the milestone payment (M5) may be invoiced. The total **M5** payment is the sum total of the holdbacks from milestone payments M1 thru M4. See subsection 7.2 for details on project payments.

4.14 Project Expectations

Contractor will be expected to address the following requirements in detail. Emphasis is on the limited availability of state staff for this project and the expectation that the contractor express in detail their understanding of their responsibilities in the areas of Customization/Development, Implementation, Warranty, Training, and Deliverables.

4.14.1 Customization/Development

Contractor assumes primary responsibility for this project with minimal assistance from state staff

4.14.2 Site Requirements

The application and database infrastructure and platforms must be located at the Biggs Data Center on the DHSS Herman Holloway Sr. Health & Social Services Campus in New Castle, Delaware.

At implementation, there will be a minimum of four environments in Delaware. There will be a development environment, an integration test environment, a User Acceptance Test (UAT) environment and a production environment. During the project, contractor development and internal test environments may be located offsite; however the intent of the State is to support the implemented system at the Biggs Data Center so a development and integration test environment must be set up here prior to implementation.

Additional staging areas may be proposed at the discretion of the contractor. Bidder will address how each of these environments will be set up and utilized. These environments will be maintained for the life of the system. Proposals must provide for adequate ongoing licenses to maintain each environment.

When a web browser based solution is not available, DHSS runs "thick client" applications (sometimes referred to as "client/server applications") on the Citrix XenApp/Metaframe platform. Bidders proposing such applications must ensure full Citrix XenApp/Metaframe compatibility. DHSS has infrastructure in place to present Citrix based applications to internal network users and/or external users via the Internet.

Any remote access by IT contractors will be accomplished through the use of SSL VPN. Direct modem dial-up access is not allowed. If a contractor expects or requires remote access for proper implementation and/or support of his product, proposals must detail the exact nature of the remote access required and why it cannot be accomplished through other means. Contractors should note that under no circumstances is "remote control" of user desktops ever allowed and the State of Delaware firewall will block such access. For remote access to Windows based servers in the DMZ, either RDP or Citrix must be used.

If the contractor will use any third party products during the course of this project, such products must be approved in writing by DHSS prior to their use. In order to receive such approval the contractor is required to submit a list of the products, the number of licenses that will be procured (if applicable), and a description of how the product will be used. The description must include whether the product is only required for

customization/development or whether it would be required for ongoing support/maintenance. Each product must also have an outline as to its initial and ongoing costs (including, but not limited to, licensing, maintenance, support, run time licensing versus developer licensing, and so on). Approval of third party products is ultimately at the discretion of DHSS.

Any software purchased or developed for DHSS must be an appropriate fit into the DHSS IT Environment. The DHSS IT Environment Standard will be distributed at the pre-bid meeting. Contractors will describe how their solution's components are consistent with the current environment. Contractors may propose solutions that are not consistent with the current environment but in that case must include a detailed analysis of how their solution's requirements will be integrated into the existing DHSS IT Environment (including, but not limited to, purchases required, set up requirements and so on). The state wishes to leverage the existing infrastructure at the Biggs Data Center to the extent possible. Bidder will describe how their system will take advantage of the existing infrastructure. All proposals (and/or their attendant integration suggestions) will be evaluated for their fit into the current environment. Utilization of this infrastructure will be a factor in proposal evaluation.

The State prefers to purchase third party hardware and software directly unless there is significant advantage to the State in having the hardware/software as contractor deliverables. In either case, all software licenses must be in the name of DHSS and must provide for separate development, test and production environments.

4.14.3 System Testing

Contractor will consult with IRM to ensure that all aspects of the testing environment are ready. Conversion run tests from existing system will be scheduled through IRM. These tests will be scheduled to run during off peak hours so as to minimize network load. Each developed entity will be thoroughly tested by the contractor before it is scheduled for UAT with the State.

4.14.4 User Acceptance Testing (UAT)

Each system module will undergo UAT by the State prior to production implementation. The contractor is responsible for developing UAT test scenarios, but the State is not limited to these scenarios and will test all aspects of deliverables. The locations for UAT State staff will be at the State's discretion. Upon formal State approval of a module's UAT, it will be scheduled with IRM for implementation into the production environment.

4.14.5 Conversion

Conversion controls, especially the monitoring and proof of initial conversion results, are very important to ensure that the transactional source data converted into the system is accurate prior to implementation. Initial and ongoing conversion controls and balancing procedures must be described. Bidders must describe their approach to data conversion and describe in detail how they will convert existing data. Data conversion must be addressed in the proposed project plan.

4.14.6 Training

Contractor will be responsible for training Division trainers in all aspects of the new system. Training will be outlined in a training plan manual discussing expectations and schedules. A training planning session must be held to review the training plan prior to

the first actual training session. This will enable State and Contractor staff to better communicate during these sessions. Contractor will detail in their proposal a training plan outline and schedule for Division trainers and users of each component of the system.

4.14.7 Support Services

Bidders must include a description of the ongoing support they are proposing which will start after the warranty phase. Support includes licenses, help desk support, bug fixes, updates and new releases. Costs for such services will need to be shown in the Business Proposal volume, together with a statement that such services will be available for a minimum of five years after the warranty period. The first year will be mandatory; years two through five will be at the State's option. Support cost inflation is discussed on the cost forms.

Bidder must guarantee that their proposed solution will comply with all mandatory requirements, including HIPAA, throughout the entire support phase. Bidder will also specify expected deadline dates for completion of such modifications after the provision of detailed, written notice of impending changes from the Division.

Bidders should also address the following in their proposal:

- Identify the average of your response and resolution times. Provide examples of current measurements and metrics.
- Describe your process for providing application fixes and enhancements.
- Identify your average turnaround time for fixes and enhancements.
- Confirm that clients have the opportunity to provide input into the prioritization of new features and enhancements.
- Identify your anticipated 5 year schedule for new releases and updates.
- Confirm whether you have User Conferences and/or Advisory Boards.

It is critical that the proposed solution include ongoing support services and assurance that all regulatory requirements will be met for the Division. Other details and specific requirements are included in various sections throughout this RFP.

4.14.8 Maintenance Services

Bidders must also provide:

- An estimate of the number of hours required to apply the DHSS customization features to new releases.
- A single fully loaded hourly rate which will apply to this work, as well as to future customization.

This information will need to be shown in the Business Proposal. Support cost inflation is discussed on the cost forms.

Bidder must guarantee that their proposed solution will comply with all mandatory requirements throughout the entire support phase. Bidder will also specify expected deadline dates for completion of such modifications after the provision of detailed, written notice of impending changes from DHSS.

4.14.9 Documentation

The contractor is responsible for providing documentation of the new system. At a minimum, this includes user manuals and/or on-line help. For the customized components of COTS systems, the contractor is also responsible for providing sufficient system documentation to permit DHSS application maintenance.

4.14.10 Health Care Reform

The upcoming health care reform initiatives may affect this project. If this results in any changes to the scope of this project, the changes would be documented through a future amendment to this contract.

5 Proposal Evaluation/Contractor Selection

5.1 Process

DHSS will conduct a three tiered review process for this project. In the first tier, each Technical Proposal will be evaluated to determine if it meets the Mandatory Submission Requirements described in Appendix G – Mandatory (Pass/Fail) Submission Requirements Checklist. Any proposal failing to meet those requirements is subject to immediate disqualification without further review. All proposals meeting the mandatory submission requirements will be given to the DHSS Evaluation Team.

In the second tier, the Evaluation Team will perform Technical and Business Proposal Reviews. The individual scores of each evaluator will be averaged to determine a final technical score and a final business score. Technical and Business scores will be combined to determine each bidder's total score.

After the Evaluation Team completes its initial review, staff from the Department of Technology and Information (DTI) will review the top two (2) to five (5) proposals and provide comments and recommendations to the Evaluation Team which will be used in selecting the final bidders under consideration.

Bidders may be required to demonstrate their proposed solutions. The demonstrations will be used in the Evaluation Team's final deliberations.

In the third tier, the Evaluation Team findings will be presented to an Executive Selection Committee. The Executive Selection Committee will review Evaluation Team findings. A potential contractor will be recommended to the Secretary, Department of Health & Social Services. Final selection is at the discretion of the Secretary or her designee.

5.2 Proposal Evaluation and Scoring

The Technical and Business proposals of each bidder will be evaluated and assigned points. A maximum of 100 total points is possible.

5.2.1 Mandatory Requirements

The Division Director or designee will perform this portion of the evaluation. Each proposal will be reviewed for responsiveness to the mandatory requirements set forth in the RFP. This will be a yes/no evaluation and proposals that fail to satisfy **all** of the criteria of this category may not be considered further for the award of a Contract. Specific criteria for this category are as follows: Bidder is required to address Section 4 "Contractor Responsibilities/Project Requirements" in detail by subsection and bullet. Bidder is required to follow Section 6 "Bidder Instructions" explicitly and complete all required forms as instructed.

Failure to adequately meet any one (1) mandatory requirement may cause the entire proposal to be deemed non-responsive and be rejected from further consideration. However, the State reserves the right to waive minor irregularities and minor instances of non-compliance.

5.2.2 Technical Proposal Scoring

Only those bidders submitting Technical Proposals which meet the Mandatory Submission Requirements provision will have their Technical Proposals scored.

Category	Maximum Assigned Points
Meets Mandatory RFP Requirements	Pass/Fail
Appropriateness of Proposed Solution in Terms of Business & Technical Requirements	30
Organization, Staff Qualifications and Experience With Similar Projects	30
Understanding Scope of the Project	10
Project Management Methodology	10
Total Maximum Technical Score	80

5.2.3 Business Proposal Scoring

Total business score will be based on the costs submitted as part of the cost worksheet and on the documented stability and resources of the bidder. Strong consideration will be given to how well the costs in the Project Cost Forms compare to the level of effort for this and other proposals along with the accuracy of the submitted figures. The State of Delaware reserves the right to reject, as technically unqualified, proposals that are unrealistically low if, in the judgment of the evaluation team, a lack of sufficient budgeted resources would jeopardize project success.

Total Maximum Business Score	20

5.2.4 Total Points Awarded

(Total Technical Score + Total Business Score) = Total Evaluation Score

Total Maximum Evaluation Score	100
Total Maximum Evaluation 55515	.00

6 Bidder Instructions

6.1 Submission Information

The proposal must be submitted as follows:

Two (2) original CDs (Each Labeled as "Original") and six (6) CD copies (Each labeled as "Copy"). In addition, any required confidential financial or audit information relating to the company and not specifically to the proposal may be copied separately to one set of up to three (3) CDs (Each labeled "Corporate Confidential Information").

Each CD will contain the following files at a minimum:

- CD Directory.doc (Microsoft Word 2000 or higher)
- RFP Technical Proposal.doc
- RFP Business Proposal.doc
- RFP Technical Proposal.pdf
- RFP Business Proposal.pdf
- RFP Project Plan.mpp

Each proposal file in .pdf format must be a printable copy of each original volume submitted. Other files may be submitted separately. The CD Directory.doc file must contain a Word table listing each file contained on the CD along with a short description of each.

It is the responsibility of the bidder to ensure all submitted CDs are machine readable, virus free and are otherwise error-free. CDs (or their component files) not in this condition may be cause for the bidder to be disqualified from bidding.

Bidders are no longer required to make hard copies. Except that forms requiring original signatures must be provided in both hardcopy and PDF formats. These forms include the Transmittal Letter, Mandatory Submission Requirements Checklist, Bidders Signature Form, Certification and Statement of Compliance and the Office of Minority and Women Business Enterprise Self-Certification Tracking Form.

The Technical Proposal Volume copies must be labeled on the outside as follows:

State of Delaware Department of Health and Social Services RFP

Volume 1
Web Based System for Coordination of Services
- Technical Proposal

DHSS RFP #HSS-10-101 (Name of Bidder)

December 22, 2010 11:00 AM ET

The Business Proposal Volume copies must be labeled on the outside as follows:

State of Delaware
Department of Health and Social Services
RFP

Volume 2 Web Based System for Coordination of Services - Business Proposal

> DHSS RFP # HSS-10-101 (Name of Bidder)

December 22, 2010 11:00 AM ET

6.1.1 Proposal Delivery

Proposals must be delivered to:

Bruce Krug, Contracts and Procurement Administrator DE Department of Health & Social Services Division of Management Services Procurement Branch, DHSS Campus Administration Building- 2nd Floor Main Bldg., Room 257 1901 N. DuPont Highway New Castle, DE 19720

6.1.2 Closing Date

All responses must be received no later than **December 22**, 2010 11:00 AM ET.

6.1.3 Notification of Award

Proposed date the Notification of Award will be mailed to all bidders: January 12, 2011.

6.1.4 Bidder Questions

All questions shall reference the pertinent RFP section(s) and page number(s). Written responses from DHSS will be binding. Verbal responses given at a pre-bid meeting (if held) will be informational only and non-binding. Other than at the bidders' meeting, bidders may not contact any State staff except by sending correspondence **electronically** to:

Michael Smith
Division of Management Services
michael.smith@state.de.us

by **October 29, 2010 04:30 PM ET**. Only those questions received in this manner by this date and time will be considered, and it is the bidder's responsibility to ensure that questions are received by the above named person by the date and time shown above. DHSS will not respond to questions received after that time. A final list of written questions and responses will be posted as an RFP addendum on the Internet at http://www.dhss.delaware.gov/dhss/rfp/dhssrfp.htm. This addendum will also be sent electronically to all parties attending the bidders' meeting.

6.1.5 Anticipated Schedule

The following timetable is anticipated for key activities within the procurement process:

Activity	Schedule
State Publishes RFP	October 15, 2010
Submission of Questions	October 29, 2010 04:30 PM ET
Mandatory Bidder's Meeting	November 5, 2010 10:00 AM ET
Response to Questions	November 19, 2010 04:30 PM ET
Receipt of Proposals	December 22, 2010 11:00 AM ET
Notification of Award	January 12, 2011
Contract Negotiations	January 13, 2011 – January 24, 2011
Contract Signature/Project Start	February 28, 2011
Production Implementation of Release 2 & Start of 90 Day Warranty Period	July 30, 2012

6.1.6 Proposal Becomes State Property

All proposals become the property of the State of Delaware and will not be returned to bidders. DHSS will not divulge specific content of proposals to the extent that the bidder identifies contents as privileged or confidential. Any information not so designated will be considered public information.

6.1.7 RFP and Final Contract

The contents of the RFP will be incorporated into the final contract and will become binding upon the successful bidder.

6.1.8 Proposal and Final Contract

The bidder's proposal will be incorporated into the final contract and be considered binding upon the successful bidder.

6.1.9 Modifications to Proposals

Modifications to proposals will not be accepted after the submission deadline. At any time, DHSS reserves the right to request clarification and/or further technical information from any contractor submitting a proposal.

6.1.10 Alternative Solutions

The proposal must contain a single solution, including hardware and software. This is critical in ensuring project success and that project costs are expected, administered and contained. Bidders may propose alternative solutions but only as fully separate proposals that will be evaluated separately. Single proposals containing alternative/multiple solutions will be failed.

6.1.11 Cost of Proposal Preparation

All costs of proposal preparation will be borne by the bidder.

6.1.12 Mandatory Pre-Bid Meeting

The Division will hold a mandatory pre-bid meeting to address questions regarding solicitation procedures only. Attendance is **mandatory** for those firms submitting a bid. The pre-bid meeting will take place on:

November 5, 2010 10:00 AM ET

DHSS Campus Holloway's Hideaway Cafe Conference Room 1901 N. DuPont Highway New Castle, DE 19720

6.2 Volume I – Technical Proposal Contents

The Technical Proposal shall consist of and be labeled with the following sections:

- A. Transmittal Letter
- **B.** Required Forms
- C. Executive Summary
- D. Project Management Plan
- E. Contractor Responsibilities/Project Requirements
- F. Staff Qualifications and Experience
- G. Firm Past Performance and Qualifications

The format and contents for the material to be included under each of these headings is described below. Each subsection within the Technical Proposal must include all items

listed under a heading because evaluation of the proposals shall be done on a sectionby-section or functional area basis. No reference to, or inclusion of, <u>cost</u> information shall appear in the Technical Proposal or Transmittal Letter.

6.2.1 Transmittal Letter (Section A)

The Transmittal Letter shall be written on the bidder's official business letterhead stationery. The letter is to transmit the proposal and shall identify all materials and enclosures being forwarded collectively in response to this RFP. The Transmittal Letter must be signed by an individual authorized to commit the company to the scope of work proposed. It must include the following in the order given:

- 1. An itemization of all materials and enclosures being forwarded in response to the RFP
- 2. A statement certifying that the proposal CD's have been scanned and are free from viruses and other malicious software.
- A reference to all RFP amendments received by the bidder (by amendment issue date), to warrant that the bidder is aware of all such amendments in the event that there are any; if none have been received by the bidder, a statement to that effect must be included
- 4. A statement that all proposal conditions are valid for 180 days from the deadline date for proposal submission
- 5. A statement that price and cost data are not contained in any part of the bid other than in the Business Proposal volume
- 6. A statement that certifies pricing was arrived at without any collusion or conflict of interest

The <u>original</u> of the <u>Transmittal Letter</u> shall be submitted in a <u>separate</u>, <u>sealed envelope</u> inside the package containing the Technical Proposals. All other copies of the Transmittal Letter shall be included with the copies of the Technical Proposal.

6.2.2 Required Forms (Section B)

This section of the proposal will include the following completed forms:

Certification and Statement of Compliance

Appendix B: These are mandatory forms in which the bidder must certify certain required compliance provisions.

Mandatory Submission Requirements Checklist

Appendix G: This is the mandatory submission requirements checklist. Agreement to or acknowledgement of a requirement is shown by a Y (Yes) or N (No) next to the requirement and a signature at the bottom of the checklist. Failure to adequately meet any one (1) mandatory requirement may cause the entire proposal to be deemed non-responsive and be rejected from further consideration. However, the State reserves the right to waive minor irregularities and minor instances of non-compliance.

State of Delaware Contracts Disclosure

Appendix H: On this form, bidder shall list all contracts awarded to it or its predecessor firm(s) by the State of Delaware that have been active during the last three (3) years. Failure to list any contract as required by this paragraph may be grounds for immediate rejection of the bid.

Bidders Signature Form

Appendix I: This is a standard bidder information form.

Office of Minority and Women Business Enterprise Self-Certification Tracking Form

Appendix J: This is a required self-certification form.

Bidder Project Experience

Appendix K: This provides a standard form to document bidder's work on similar projects.

6.2.3 Executive Summary (Section C)

Bidder shall present a high-level project description to give the evaluation team and others a broad understanding of the technical proposal and the bidder's approach to this project. This should summarize project purpose, key project tasks, a timeline, deliverables and key milestones, qualifications of key personnel, along with subcontractor usage and their scope of work. A summary of the bidder's corporate resources, including previous relevant experience, staff, and financial stability must be included. The Executive Summary is limited to a maximum of ten (10) pages.

6.2.4 Project Management Plan (Section D)

Bidder shall describe the overall plan and required activities in order to implement the project within the budget and described schedule. This should include descriptions of management controls, processes and reporting requirements that will be put into place to ensure a smooth administration of this project. This section is limited to ten (10) pages.

Project Plan (Section D.1)

Bidder must outline a project plan with the following information:

Key dates including dates for deliverable submission, State deliverable approval,
 Federal deliverable approval (if required) and milestones

The proposed schedule in the project plan must be in Microsoft Project format. Bidder must also discuss procedures for project plan maintenance, status reporting, deliverable walkthroughs, subcontractor management, issue tracking and resolution, interfacing with State staff and contract management.

Bidders attending the mandatory bidders' meeting will receive a sample Microsoft project plan. It provides the general format that bidders must follow when constructing their project plan. Project plans must reflect each deliverable and milestone in the specified format. Review periods as specified in the RFP must be built into the project schedule. Serial deliverable review periods must be shown - the best way to do this is to link the "State Review of Deliverable" task with the prior deliverable's review task. The project plan is a critical deliverable and must reflect all dependencies, dates and review periods. If the plan has issues, the state will not approve the initial milestone payment. Contractor staff expertise in MS Project is critical for proper construction and maintenance of this plan.

NOTE: All of the application deliverables are described at a module level. The project plan must be more detailed and include items such as:

- JAD sessions
- Deliverables
- State review for each deliverable
- Milestones
- Production implementation
- 90 day warranty phase

6.2.5 Project Requirements (Section E)

Bidder must describe their understanding and approach to meet the expectations and mandatory requirements specified in Section 4. Please address each numbered subsection in this section separately in sequence as "RFP Section 4.x.x". Address bulleted and titled requirement paragraphs within subsections as "Bullet n" and "Paragraph Title" respectively. Please address State staffing considerations in subsections where staffing is mentioned. If any part of section 4 is not addressed, it could result in the automatic failure of the submitted proposal.

6.2.6 Staff Qualifications and Experience (Section F)

Bidders shall provide a narrative description of experience each key staff member has in the areas relevant to this project. Bidder and subcontractor staff shall be separately identified. Contractor staff requirements will be addressed as outlined in subsection 4.1. Resumes will be formatted as outlined in Appendix E and included in this section of the proposal. Bidder must also provide an organization chart of all proposed staff.

If subcontractors are being proposed, then include the name and address of each subcontractor entity along with an organization chart indicating staffing breakdown by job title and staff numbers on this project. This organization chart must show how the individual subcontractor entity will be managed by your firm as the primary contractor. Any sub or co-contractor entity(s) proposed will need prior approval by the State before the contract is signed. If proposing no sub contractors, please state in this proposal section "No subcontractors are being proposed as part of this contract." Please refer to RFP Appendix A for subcontractor standards.

6.2.7 Firm Past Performance and Qualifications (Section G)

The bidder shall describe their corporate experience within the last five (5) years directly related to the proposed contract. Also include experience in other projects of a similar scale. Experience of proposed subcontractors shall be presented separately.

Provide a summary description of each of these projects including the contract cost and the scheduled and actual completion dates of each project. For each project, provide name, address and phone number for an administrative or managerial customer reference familiar with the bidder's performance. Use the form provided in Appendix L.

Provide an example of an actual client implementation plan, similar in magnitude to this project, including staff, dates, milestones, deliverables, and resources.

6.3 Volume II – Business Proposal Contents

The business proposal volume will contain all project costs along with evidence of the bidder's financial stability.

6.3.1 Project Cost Information (Section A)

The bidder shall provide costs for the Technical Proposal Volume as outlined in Appendix F.

In completing the cost schedules, rounding should not be used. A total must equal the sum of its details/subtotals; a subtotal must equal the sum of its details.

The Total Cost shown in Schedule F1 <u>must</u> include <u>all costs</u> (except out year costs) that the selected contractor will be paid by DHSS.

Bidders attending the mandatory bidders' meeting will receive a sample Microsoft Excel version of Schedule F1.

Cost information must <u>only</u> be included in the Business Proposal Volume. <u>No cost</u> information should be listed in the Technical Proposal Volume.

6.3.2 Software and Hardware Information (Section B)

On a separate page of the Business Proposal entitled "Software Licensing Structure" list each module and each third party software application listed in either Schedule F1 or Schedule F5. Describe what required (or optional) functions from section 4 that the particular module or application includes. Discuss the licensing structure (per seat, concurrent user, site, etc.) for each.

All licenses must be in the name of the State and must provide for separate development, test and production environments.

On a separate page of the Business Proposal entitled "Hardware Description" list each hardware item listed in either Schedule F1 or Schedule F6. Provide a description of its function and a detailed component list.

6.3.3 Contractor Stability and Resources (Section C)

The bidder shall describe its corporate stability and resources that will allow it to complete a project of this scale and meet all of the requirements contained in this RFP. The bidder's demonstration of its financial solvency and sufficiency of corporate resources is dependent upon whether the bidder's organization is publicly held or not:

- If the bidder is a publicly held corporation, enclose a copy of the corporation's most recent three years of audited financial reports and financial statements, a recent Dun and Bradstreet credit report, and the name, address, and telephone number of a responsible representative of the bidder's principle financial or banking organization; include this information with copy of the Technical Proposal and reference the enclosure as the response to this subsection; or
- If the bidder is not a publicly held corporation, the bidder may either comply with the
 preceding paragraph or describe the bidding organization, including size, longevity,
 client base, areas of specialization and expertise, a recent Dun and Bradstreet credit
 report, and any other pertinent information in such a manner that the proposal
 evaluator may reasonably formulate a determination about the stability and financial
 strength of the bidding organization; also to be provided is a bank reference and a
 credit rating (with the name of the rating service); and
- Disclosure of any and all judgments, pending or expected litigation, or other real or

potential financial reversals, which might materially affect the viability or stability of the bidding organization; or warrant that no such condition is known to exist.

This level of detail must also be provided for any subcontractor(s) who are proposed to complete at least ten (10) percent of the proposed scope of work.

7 Terms and Conditions

The following provisions constitute the terms and conditions of the contractual agreement between the State of Delaware, Department of Health and Social Services (DHSS) and its contractor. This section contains terms and conditions specific to this RFP. The general terms and conditions are contained in Appendix A. The standard departmental contract is contained in Appendix C.

7.1 Contract Composition

The terms and conditions contained in this section constitute the basis for any contract resulting from this RFP. The State will be solely responsible for rendering all decisions on matters involving interpretation of terms and conditions. All contracts shall be in conformity with, and shall be governed by, the applicable laws of the federal government and the State of Delaware. The following verbiage will replace in its entirety Section 16 of the Standard Department Contract.

The term "Contract Documents" shall mean the documents listed in this Section 16. Each of the Contract Documents is an essential part of the agreement between the Parties, and a requirement occurring in one is as binding as though occurring in all. The Contract Documents are intended to be complementary and to describe and provide for a complete agreement. In the event of any conflict among the Contract Documents, the order of precedence shall be as set forth below:

- 1. Standard Department Contract (pages 1 n of this contract)
- 2. Division Requirements
- 3. Contract Amendment(s)
- 4. RFP Amendment(s)
- 5. Published RFP
- 6. Amendment(s) to Vendor Proposal
- 7. Vendor Proposal
- 8. Other Informational Documents

7.2 Payment for Services Rendered

Services will be bound by a **firm fixed price contract**. The firm fixed price will be the Total Cost shown in Schedule F1 (Appendix F). Payments will be made based upon the contractor's satisfactory completion and State approval of the identified scheduled milestones.

7.3 Contract Term

The maximum term of the project is **18 months** from contract signature. Bidder may propose a shorter term in their proposal.

7.4 Contractor Personnel

At any time and at its sole discretion, DHSS shall have the right to require the Contractor to remove any individual (either Contractor or subcontractor) from his/her assignment to this contract if, in the opinion of DHSS, such employee is uncooperative, inept, incompetent or otherwise unacceptable. DHSS will notify the Contractor of this issue in

writing and Contractor will immediately comply. The State shall not be invoiced for any further work by this individual after this notification. If the Contractor must make a staff substitution for whatever reason, a staff person with equivalent or better qualifications and experience will be proposed to the State as soon as possible. This proposed candidate will be subject to the same qualifying procedures as the original candidate. The State Project Director and Project IRM Manager must approve this substitution before their term on the project begins. In the event that a staff position becomes temporarily or permanently vacant for any reason, including the contractor's choice to reassign a staff member, DHSS may reduce payments to the Contractor in the amount equal to the vacated positions pay rate for the time period the position is vacant. DHSS may choose to waive its right to reduce payments if the proposed replacement staff member can be approved and can assume the vacated position immediately upon its vacancy.

7.5 DTI Requirements

STANDARD PRACTICES:

With respect to work provided to or conducted for the state by a contractor, the contractor(s) shall be responsible for the professional quality, technical accuracy, timely completion, and coordination of all services furnished to the state. The contractor(s) shall follow practices consistent with generally accepted professional and technical standards. The contractor(s) shall be responsible for ensuring that all services, products and deliverables furnished to the state are coordinated with the Department of Technology and Information (DTI) and are consistent with practices utilized by, or standards promulgated by DTI. If any service, product or deliverable furnished by a contractor(s) does not conform to DTI standards or general practices, the contractor(s) shall, at its expense and option either (1) replace it with a conforming equivalent or (2) modify it to conform to DTI standards or practices.

CONFIDENTIALITY AND DATA INTEGRITY:

The Department of Technology and Information is responsible for safeguarding the confidentiality and integrity of data in State computer files regardless of the source of those data or medium on which they are stored; e.g., electronic data, computer output microfilm (COM), tape, or disk. Computer programs developed to process State Agency data will not be modified without the knowledge and written authorization of the Department of Technology and Information. All data generated from the original source data, shall be the property of the State of Delaware. The control of the disclosure of those data shall be retained by the State of Delaware and the Department of Technology and Information.

The Contractor is required to agree to the requirements in the CONFIDENTIALITY AND INTEGRITY OF DATA STATEMENT, attached, and made a part of this RFP. Contractor employees, individually, may be required to sign the statement prior to beginning any work.

SECURITY:

Computer, network, and information security is of paramount concern for the State of Delaware and the Department of Technology and Information. The State wants to ensure that computer/network hardware and software does not compromise the security of its IT infrastructure. The SANS Institute and the FBI have released a document describing the Top 20 Internet Security Threats. The document is available at www.sans.org/top20.htm for your review. The Contractor is guaranteeing that any

systems or software provided by the Contractor are free of the vulnerabilities listed in that document.

CYBER SECURITY LIABILITY:

It shall be the duty of the contractor to assure that all products of its effort do not cause, directly or indirectly, any unauthorized acquisition of data that compromises the security, confidentiality, or integrity of information maintained by the State of Delaware. Contractor's agreement shall not limit or modify liability for information security breaches, and contractor shall indemnify and hold harmless the State, its agents and employees, from any and all liability, suits, actions or claims, together with all reasonable costs and expenses (including attorneys' fees) arising out of such breaches. In addition to all rights and remedies available to it in law or in equity, the State shall subtract from any payment made to contractor all damages, costs and expenses caused by such information security breaches that have not been previously paid to Contractor.

OTHER

The contractor agrees that it shall indemnify and hold the State of Delaware and all its agencies harmless from and against any and all claims for injury, loss of life, or damage to or loss of use of property caused or alleged to be caused, by acts or omissions of the contractor, its employees, and invitees on or about the premises and which arise out of the contractor's performance, or failure to perform, as specified in the Agreement.

It shall be the duty of the contractor to assure that all products of its effort do not cause, directly or indirectly, any unauthorized acquisition of data that compromises the security, confidentiality, or integrity of information maintained by the State of Delaware. Contractor's agreement shall not limit or modify liability for information security breaches, and contractor shall indemnify and hold harmless the State, its agents and employees, from any and all liability, suits, actions or claims, together with all reasonable costs and expenses (including attorneys' fees) arising out of such breaches. In addition to all rights and remedies available to it in law or in equity, the State shall subtract from any payment made to contractor all damages, costs and expenses caused by such information security breaches which have not been previously paid to Contractor.

7.6 Funding

This contract is dependent upon the appropriation of the necessary funding.

DHSS reserves the right to reject or accept any bid or portion thereof, as may be necessary to meet its funding limitations and processing constraints.

7.7 Confidentiality

The contractor shall safeguard any client information and other confidential information that may be obtained during the course of the project and will not use the information for any purpose other than the Contract may require.

7.8 Method of Payment:

The agencies or school districts involved will authorize and process for payment each invoice within thirty (30) days after the date of receipt. The contractor must accept full payment by procurement (credit) card and or conventional check and/or other electronic means at the State's option, without imposing any additional fees, costs or conditions.

7.9 Contract Transition

In the event the Department awards the contract to another Contractor, through contract expiration or termination of this contract, the Contractor will develop a plan to facilitate a smooth transition of contracted functions either back to the Department or to another Contractor designated by the State. This close out plan must be approved by the Department.

7.10 Tardiness Sanction

All bidders who wish to bid on this proposal must be present on time at the mandatory pre-bid meeting. No proposals will be accepted from bidders who either did not attend the Mandatory Pre-Bid Meeting or who are MORE than 15 minutes late.

8 Appendices

Appendices referenced in this RFP are included in this section. The following are included for the bidder's use in submitting a proposal.

- A. General Terms and Conditions
- **B.** Certification and Statement of Compliance
- **C. Standard Departmental Contract**
- D. Website Links
- E. Key Position Resume
- F. Project Cost Forms
- G. Mandatory (Pass/Fail) Submission Requirements Checklist
- H. State of Delaware Contracts Disclosure
- I. Crosswalk of RFP Section 4
- J. Bidders Signature Form
- K. Office of Minority and Women Business Enterprise Self-Certification Tracking Form
- L. Bidder Project Experience
- M. Deliverable Acceptance Request (DAR)
- N. DSS ASSIST Requirements

The following Appendices must be completed by all bidders and included as part of the specified proposal:

- Technical Proposal Appendices B, E, G, H, I, J, K, L
- Business Proposal Appendix F

Appendix

A. General Terms and Conditions

Appendix A General Terms and Conditions

The following provisions are applicable to all DHSS RFP's

1) Proposal Becomes State Property

All proposals become the property of the State of Delaware and will not be returned to contractors.

2) RFP and Final Contract

The contents of this RFP will be incorporated into the final contract and will become binding upon the successful bidder. If bidders are unwilling to comply with certain RFP requirements, terms and conditions, objections must be clearly stated in the proposal and will be subject to negotiation at the discretion of the Department.

3) Proposal and Final Contract

The bidder's proposal will be incorporated into the final contract and be considered binding upon the successful bidder.

4) Amendments to Proposals

Amendments to proposals will not be accepted after the submission deadline. DHSS reserves the right to request clarification and/or further technical information from any contractor submitting a proposal at any time.

5) Cost of Proposal Preparation

All costs of proposal preparation will be borne by the bidder.

6) Investigation of Contractor's Qualifications

The State of Delaware may make such investigation as it deems necessary to determine ability of potential contractors to furnish required services, and contractors shall furnish the State with data requested for this purpose. The State reserves the right to reject any offer if evidence submitted or investigation of such contractor fails to satisfy the State that the contractor is properly qualified to deliver services.

Bidder shall list all contracts awarded to it or its predecessor firm(s) by the State of Delaware during the last three years, by State Department, Division, Contact Person (with address/phone number), period of performance and amount. The Evaluation/Selection Review Committee will consider these as additional references and may contact these sources. Information regarding bidder performance gathered from these sources may be included in the Committee's deliberations and may be factored

into the final scoring of the bid. Failure to list any contract as required by this paragraph may be grounds for immediate rejection of the bid.

7) Certifications, Representations, Acknowledgments

Using Appendix B, bidding contractors must certify that:

- They are a regular dealer in the services being procured.
- They have the ability to fulfill all requirements specified for development with this RFP.
- They have independently determined their prices.
- They are accurately representing their type of business and affiliations.
- They have acknowledged any contingency fees paid to obtain award of this contract.
- They have included in their quotation all costs necessary for or incidental to their total performance under the contract.
- They will secure a Delaware Business License.
- They will secure the appropriate type and amounts of insurance coverage required by the State. Proof of such coverage will be a requirement of the contract.

8) Ownership Rights

The State will retain ownership rights to all materials including software, designs, drawings, specifications, notes, electronically or magnetically recorded material, and other work in whatever form, developed during the performance of this contract. A fundamental obligation herein imposed on the Contractor is the assignment by the Contractor to DHSS of all ownership rights in the completed project. This obligation on the part of the Contractor to assign all ownership rights is not subject to limitation in any respect, whether by characterization of any part of the deliverables as proprietary or by failure to claim for the cost thereof. The provisions of this article shall be incorporated into any subcontract.

9) Federal/State Access Rights

Appropriate Federal and/or State representatives will have access to work in progress and to pertinent cost records of the contractor and its subcontractors at such intervals as any representative shall deem necessary.

10) Reserved Rights of the Department of Health & Social Services

The Department reserves the right to:

- Reject any and all proposals received in response to this RFP
- Select for contract or for negotiations a proposal other than that with the lowest cost
- Waive any irregularities or inconsistencies in proposals received
- Negotiate as to any aspect of the proposal with any proposer and negotiate with more than one proposer at the same time
- If negotiations fail to result in an agreement within two weeks, terminate negotiations and select the next most responsive proposer, prepare and release a new RFP, or

take such other action as the Department may deem appropriate.

11) Standard for Subcontractors

The contract with the prime contractor will bind subcontractors to the prime contractor by the terms, specifications and standards of this statement of work and any subsequent proposals and contracts. All such terms, specifications, and standards shall preserve and protect the rights of the State with respect to the services to be performed by the subcontractor, so that the subcontractor will not prejudice such rights. The use of subcontractors on this project must have the prior approval of the State.

12) Irrevocable License

The State of Delaware reserves a royalty-free, exclusive, and irrevocable license to reproduce, publish, or otherwise use the copyright of any deliverables developed under the resulting contract.

13) Non-Discrimination

The selected provider will be required to sign a contract containing a clause that prohibits the provider from discriminating against employees on the basis of their race, color, sex, religion, age and national origin.

14) Right to a Debriefing

To request a debriefing on a bidder selection, the bidder must submit a letter requesting a debriefing to the Procurement Administrator, DHSS, within ten days of the announced selection. In the letter, the bidder must specifically state the reason(s) for the debriefing. Debriefing requests must be based on pertinent issues relating to the selection process. Debriefing requests based on specifications in the RFP will not be accepted. All debriefing requests will be evaluated in accordance with these conditions. Debriefing requests that meet these conditions will be reviewed and respectively answered by the Procurement Administrator and/or Debriefing Committee.

15) Hiring Provision

Staff contracted to provide the services requested in this RFP are not precluded from seeking employment with the State of Delaware. The contractor firm selected as a result of this RFP shall not prohibit their employees or subcontractor staff from seeking employment with the State of Delaware.

16) Anti Lobbying

The selected contractor must certify that no Federal funds will be used to lobby or influence a Federal officer or a Member of Congress and that the contractor will file required Federal lobbying reports.

17) Anti Kick-back

The selected contractor will be expected to comply with other federal statutes including the Copeland "Anti-Kickback Act" (18 U.S.C.874), Section 306 of the Clean Air Act, Section 508 of the Clean Water Act, and the Debarment Act.

18) Delaware Contract Language

Appendix C contains a copy of the standard Departmental contract, which will be used for the agreement between the State and the winning bidder. **The State will not entertain any modifications to the language of this document.** By submitting a proposal to this RFP, the bidder agrees to be bound by the terms and conditions in that contract document.

19) Project Cost

The Department reserves the right to award this project to a bidder other than the one with the lowest cost or to decide not to fund this project at all. Cost will be balanced against the score received by each bidder in the rating process. The State of Delaware reserves the right to reject, as technically unqualified, proposals that are unrealistically low if, in judgment of the Selection Committee, a lack of sufficient budgeted resources would jeopardize the successful completion of the project.

20) Public Record

The Department will not divulge specific content of proposals to the extent that the contractor identifies contents as privileged or confidential providing such information resides solely on the one set of CDs labeled as Confidential. Any information not so designated will be considered public information.

21) Minority/Women/Disadvantaged Business Certification

If the proposer wishes to have M/W/D business enterprise status taken into consideration, they should summit proof of such certification with their bid response. If the proposer wishes to have M/W/D business enterprise status taken into consideration, they should summit proof of such certification with their bid response. Further information, guidelines and forms for such certifications can be found at: http://www2.state.de.us/omwdbe/

Appendix

B. Certification and Statement of Compliance



DELAWARE HEALTH AND SOCIAL SERVICES REQUEST FOR PROPOSAL

CERTIFICATION SHEET

As the official representative for the bidder, I certify on behalf of the agency that:

- a. They are a regular dealer in the services being procured.
- b. They have the ability to fulfill all requirements specified for development within this RFP.
- c. They have independently determined their prices.
- d. They are accurately representing their type of business and affiliations.
- e. They will secure a Delaware Business License.
- f. They have acknowledged that no contingency fees have been paid to obtain award of this contract.
- g. The Prices in this offer have been arrived at independently, without consultation, communication, or agreement, for the purpose of restricting competition, as to any matter relating to such prices with any other contractor or with any competitor;
- h. Unless otherwise required by Law, the prices which have been quoted in this offer have not been knowingly disclosed by the contractor and prior to the award in the case of a negotiated procurement, directly or indirectly to any other contractor or to any competitor; and
- i. No attempt has been made or will be made by the contractor in part to other persons or firm to submit or not to submit an offer for the purpose of restricting competition.
- j. They have not employed or retained any company or person (other than a full-time bona fide employee working solely for the contractor) to solicit or secure this contract, and they have not paid or agreed to pay any company or person (other than a full-time bona fide employee working solely for the contractor) any fee, commission percentage or brokerage fee contingent upon or resulting from the award of this contract.
- k. They (check one) operate ___an individual; ____a Partnership ___a non-profit (501 C-3) organization; ___a not-for-profit organization; or ____for Profit Corporation, incorporated under the laws of the State of ____.
- I. The referenced bidder has neither directly or indirectly entered into any agreement, participated in any collusion or otherwise taken any action in restraint of free competitive bidding in connection with this bid submitted this date to Delaware Health and Social Services
- m. The referenced bidder agrees that the signed delivery of this bid represents the bidder's acceptance of the terms and conditions of this invitation to bid including all specifications and special provisions.

	are;are not owned or controlled by a parent ontrolled by a parent company, enter name and address of
prohibition against continger 1. The firm offering profession any company or person to solicit or secure this a	ional services swears that it has not employed or retained working primarily for the firm offering professional services, greement by improperly influencing the agency or any of its
 The firm offering the prof company, corporation, ir primarily for the firm offe percentage, gift, or any caward or making of this and agreement without liabilities. 	sional service procurement process. essional services has not paid or agreed to pay any person, ndividual or firm other than a bona fide employee working ering professional services, any fee, commission, other consideration contingent upon or resulting from the agreement; and rovision, the agency shall have the right to terminate the ty and at its discretion, to deduct from the contract price, or ll amount of such fee, commission, percentage, gift or
The following conditions are	understood and agreed to:
a. No charges, other than th State as a result of a con	ose specified in the cost proposal, are to be levied upon the tract.
	sive ownership of all products of this contract unless ting at the time a binding contract is executed.
Date	Signature & Title of Official Representative
	Type Name of Official Representative

PROCUREMENT

STATEMENT OF COMPLIANCE

As the official representative for the contractor, I Certify that on behalf of the agency that (Company name) will comply with all Federal and State of Delaware laws, rules, and regulations, pertaining to equal employment opportunity and affirmative action laws. In addition, compliance will be assured in regard to Federal and State of Delaware laws and Regulations relating to confidentiality and individual and family privacy in the collection and reporting of data.
Authorized Signature:
Title:
Date:

Appendix

C.

Standard Departmental Contract (DHSS Standard Contract Boilerplate Approved: 03/20/08 Revised: 1/11/08)

CONTRACT

A) Introducti	vı	ı

1.	This contract is entered into between the Delaware Department of Health an Social Services (the Department), Division of (Division) an(the Contractor).
2.	The Contract shall commence on and terminate o unless specifically extended by an amendment, signed by a
	parties to the Contract. Time is of the essence. (Effective contract start date i subject to the provisions of Paragraph C 1 of this Agreement.)

B) Administrative Requirements

- 1. Contractor recognizes that it is operating as an independent Contractor and that it is liable for any and all losses, penalties, damages, expenses, attorney's fees, judgments, and/or settlements incurred by reason of injury to or death of any and all persons, or injury to any and all property, of any nature, arising out of the Contractor's negligent performance under this Contract, and particularly without limiting the foregoing, caused by, resulting from, or arising out of any act of omission on the part of the Contractor in their negligent performance under this Contract.
- 2. The Contractor shall maintain such insurance as will protect against claims under Worker's Compensation Act and from any other claims for damages for personal injury, including death, which may arise from operations under this Contract. The Contractor is an independent contractor and is not an employee of the State.
- 3. During the term of this Contract, the Contractor shall, at its own expense, carry insurance with minimum coverage limits as follows:

and	a) Comprehensive General Liability	\$1,000,000
and	b) Medical/Professional Liability	\$1,000,000/ \$3,000,000
or	c) Misc. Errors and Omissions	\$1,000,000/\$3,000,000
or	d) Product Liability	\$1,000,000/\$3,000,000

All contractors must carry (a) and at least one of (b), (c), or (d), depending on the type of service or product being delivered.

If the contractual service requires the transportation of Departmental clients or staff, the contractor shall, in addition to the above coverage, secure at its own expense the following coverage:

- e) Automotive Liability (Bodily Injury) \$100,000/\$300,000
- f) Automotive Property Damage (to others) \$ 25,000
- 4. Not withstanding the information contained above, the Contractor shall indemnify and hold harmless the State of Delaware, the Department and the Division from contingent liability to others for damages because of bodily injury, including death, that may result from the Contractor's negligent performance under this Contract, and any other liability for damages for which the Contractor is required to indemnify the State, the Department and the Division under any provision of this Contract.
- 5. The policies required under Paragraph B3 must be written to include Comprehensive General Liability coverage, including Bodily Injury and Property damage insurance to protect against claims arising from the performance of the Contractor and the contractor's subcontractors under this Contract and Medical/Professional Liability coverage when applicable.
- 6. The Contractor shall provide a Certificate of Insurance as proof that the Contractor has the required insurance. The certificate shall identify the Department and the Division as the "Certificate Holder" and shall be valid for the contract's period of performance as detailed in Paragraph A 2.
- 7. The Contractor acknowledges and accepts full responsibility for securing and maintaining all licenses and permits, including the Delaware business license, as applicable and required by law, to engage in business and provide the goods and/or services to be acquired under the terms of this Contract. The Contractor acknowledges and is aware that Delaware law provides for significant penalties associated with the conduct of business without the appropriate license.
- 8. The Contractor agrees to comply with all State and Federal licensing standards and all other applicable standards as required to provide services under this Contract, to assure the quality of services provided under this Contract. The Contractor shall immediately notify the Department in writing of any change in the status of any accreditations, licenses or certifications in any jurisdiction in which they provide

services or conduct business. If this change in status regards the fact that its accreditation, licensure, or certification is suspended, revoked, or otherwise impaired in any jurisdiction, the Contractor understands that such action may be grounds for termination of the Contract.

a) If a contractor is under the regulation of any Department entity and has been assessed Civil Money Penalties (CMPs), or a court has entered a civil judgment against a Contractor or vendor in a case in which DHSS or its agencies was a party, the Contractor or vendor is excluded from other DHSS contractual opportunities or is at risk of contract termination in whole, or in part, until penalties are paid in full or the entity is participating in a corrective action plan approved by the Department.

A corrective action plan must be submitted in writing and must respond to findings of non-compliance with Federal, State, and Department requirements. Corrective action plans must include timeframes for correcting deficiencies and must be approved, in writing, by the Department.

The Contractor will be afforded a thirty (30) day period to cure non-compliance with Section 8(a). If, in the sole judgment of the Department, the Contractor has not made satisfactory progress in curing the infraction(s) within the aforementioned thirty (30) days, then the Department may immediately terminate any and/or all active contracts.

- 9. Contractor agrees to comply with all the terms, requirements and provisions of the Civil Rights Act of 1964, the Rehabilitation Act of 1973 and any other federal, state, local or any other anti discriminatory act, law, statute, regulation or policy along with all amendments and revision of these laws, in the performance of this Contract and will not discriminate against any applicant or employee or service recipient because of race, creed, religion, age, sex, color, national or ethnic origin, disability or any other unlawful discriminatory basis or criteria.
- 10. The Contractor agrees to provide to the Divisional Contract Manager, on an annual basis, if requested, information regarding its client population served under this Contract by race, color, national origin or disability.

11. This Contract may be terminated in whole or part:

a) by the Department upon five (5) calendar days written notice for cause or documented unsatisfactory performance,

- b) by the Department upon fifteen (15) calendar days written notice of the loss of funding or reduction of funding for the stated Contractor services as described in Appendix B,
- c) by either party without cause upon thirty (30) calendar days written notice to the other Party, unless a longer period is specified in Appendix A.

In the event of termination, all finished or unfinished documents, data, studies, surveys, drawings, models, maps, photographs, and reports or other material prepared by Contractor under this contract shall, at the option of the Department, become the property of the Department.

In the event of termination, the Contractor, upon receiving the termination notice, shall immediately cease work and refrain from purchasing contract related items unless otherwise instructed by the Department.

The Contractor shall be entitled to receive reasonable compensation as determined by the Department in its sole discretion for any satisfactory work completed on such documents and other materials that are usable to the Department. Whether such work is satisfactory and usable is determined by the Department in its sole discretion.

Should the Contractor cease conducting business, become insolvent, make a general assignment for the benefit of creditors, suffer or permit the appointment of a receiver for its business or assets, or shall avail itself of, or become subject to any proceeding under the Federal Bankruptcy Act or any other statute of any state relating to insolvency or protection of the rights of creditors, then at the option of the Department, this Contract shall terminate and be of no further force and effect. Contractor shall notify the Department immediately of such events.

12.	Any notice required or permitted under this Contract shall be effective upon receipt
	and may be hand delivered with receipt requested or by registered or certified mail
	with return receipt requested to the addresses listed below. Either Party may
	change its address for notices and official formal correspondence upon five (5)
	days written notice to the other.
	To the Division at:

To the Division at:		
To the Contractor at:		

- 13. In the event of amendments to current Federal or State laws which nullify any term(s) or provision(s) of this Contract, the remainder of the Contract will remain unaffected.
- 14. This Contract shall not be altered, changed, modified or amended except by written consent of all Parties to the Contract.
- 15. The Contractor shall not enter into any subcontract for any portion of the services covered by this Contract without obtaining prior written approval of the Department. Any such subcontract shall be subject to all the conditions and provisions of this Contract. The approval requirements of this paragraph do not extend to the purchase of articles, supplies, equipment, rentals, leases and other day-to-day operational expenses in support of staff or facilities providing the services covered by this Contract.

16. This entire Contract between the Contractor and the Department is composed of these several pages and the attached:

Appendix A - Divisional Requirements

Appendix B - Services Description

Appendix C - Contract Budget

Appendix

- 17. This Contract shall be interpreted and any disputes resolved according to the Laws of the State of Delaware. Except as may be otherwise provided in this contract, all claims, counterclaims, disputes and other matters in question between the Department and Contractor arising out of or relating to this Contract or the breach thereof will be decided by arbitration if the parties hereto mutually agree, or in a court of competent jurisdiction within the State of Delaware.
- 18. In the event Contractor is successful in an action under the antitrust laws of the United States and/or the State of Delaware against a vendor, supplier, subcontractor, or other party who provides particular goods or services to the Contractor that impact the budget for this Contract, Contractor agrees to reimburse the State of Delaware, Department of Health and Social Services for the pro-rata portion of the damages awarded that are attributable to the goods or services used by the Contractor to fulfill the requirements of this Contract. In the event Contractor refuses or neglects after reasonable written notice by the Department to bring such antitrust action, Contractor shall be deemed to have assigned such action to the Department.
- 19. Contractor covenants that it presently has no interest and shall not acquire any interests, direct or indirect, that would conflict in any manner or degree with the performance of this Contract. Contractor further covenants that in the performance of this contract, it shall not employ any person having such interest.
- 20. Contractor covenants that it has not employed or retained any company or person who is working primarily for the Contractor, to solicit or secure this agreement, by improperly influencing the Department or any of its employees in any professional procurement process; and, the Contractor has not paid or agreed to pay any person, company, corporation, individual or firm, other than a bona fide employee working primarily for the Contractor, any fee, commission, percentage, gift or any other consideration contingent upon or resulting from the award or making of this agreement. For the violation of this provision, the Department shall have the right to terminate the agreement without liability and, at its discretion, to deduct from the contract price, or otherwise recover, the full amount of such fee, commission, percentage, gift or consideration.
- 21. The Department shall have the unrestricted authority to publish, disclose, distribute and otherwise use, in whole or in part, any reports, data, or other materials prepared under this Contract. Contractor shall have no right to

copyright any material produced in whole or in part under this Contract. Upon the request of the Department, the Contractor shall execute additional documents as are required to assure the transfer of such copyrights to the Department.

If the use of any services or deliverables is prohibited by court action based on a U.S. patent or copyright infringement claim, Contractor shall, at its own expense, buy for the Department the right to continue using the services or deliverables or modify or replace the product with no material loss in use, at the option of the Department.

- 22. Contractor agrees that no information obtained pursuant to this Contract may be released in any form except in compliance with applicable laws and policies on the confidentiality of information and except as necessary for the proper discharge of the Contractor's obligations under this Contract.
- 23. Waiver of any default shall not be deemed to be a waiver of any subsequent default. Waiver or breach of any provision of this Contract shall not be deemed to be a waiver of any other or subsequent breach and shall not be construed to be a modification of the terms of the Contract unless stated to be such in writing, signed by authorized representatives of all parties and attached to the original Contract.
- 24. If the amount of this contract listed in Paragraph C2 is over \$100,000, the Contractor, by their signature in Section E, is representing that the Firm and/or its Principals, along with its subcontractors and assignees under this agreement, are not currently subject to either suspension or debarment from Procurement and Non-Procurement activities by the Federal Government.

C) Financial Requirements

- 1. The rights and obligations of each Party to this Contract are not effective and no Party is bound by the terms of this contract unless, and until, a validly executed Purchase Order is approved by the Secretary of Finance and received by Contractor, if required by the State of Delaware Budget and Accounting Manual, and all policies and procedures of the Department of Finance have been met. The obligations of the Department under this Contract are expressly limited to the amount of any approved Purchase Order. The State will not be liable for expenditures made or services delivered prior to Contractor's receipt of the Purchase Order.
- 2. Total payments under this Contract shall not exceed \$ _____ in accordance with the budget presented in Appendix C. Payment will be made upon receipt of an itemized invoice from the Contractor in accordance with the payment schedule, if any. The contractor or vendor must accept full payment by procurement (credit) card and or conventional check and/or other electronic means at the State's option, without imposing any additional fees, costs or conditions. Contractor is responsible for costs incurred in excess of the total cost of this Contract and the Department is not responsible for such costs.

3. The Contractor is solely responsible for the payment of all amounts due to all subcontractors and suppliers of goods, materials or services which may have been acquired by or provided to the Contractor in the performance of this contract. The Department is not responsible for the payment of such subcontractors or suppliers.

- 4. The Contractor shall not assign the Contract or any portion thereof without prior written approval of the Department and subject to such conditions and revisions as the Department may deem necessary. No such approval by the Department of any assignment shall be deemed to provide for the incurrence of any obligations of the Department in addition to the total agreed upon price of the Contract.
- 5. Contractor shall maintain books, records, documents and other evidence directly pertinent to performance under this Contract in accordance with generally accepted accounting principles and practices. Contractor shall also maintain the financial information and data used by Contractor in the preparation of support of its bid or proposal. Contractor shall retain this information for a period of five (5) years from the date services were rendered by the Contractor. Records involving matters in litigation shall be retained for one (1) year following the termination of such litigation. The Department shall have access to such books, records, documents, and other evidence for the purpose of inspection, auditing, and copying during normal business hours of the Contractor after giving reasonable notice. Contractor will provide facilities for such access and inspection.
- 6. The Contractor agrees that any submission by or on behalf of the Contractor of any claim for payment by the Department shall constitute certification by the Contractor that the services or items for which payment is claimed were actually rendered by the Contractor or its agents, and that all information submitted in support of the claims is true, accurate, and complete.
- The cost of any Contract audit disallowances resulting from the examination of the Contractor's financial records will be borne by the Contractor. Reimbursement to the Department for disallowances shall be drawn from the Contractor's own resources and not charged to Contract costs or cost pools indirectly charging Contract costs.
- 8. When the Department desires any addition or deletion to the deliverables or a change in the services to be provided under this Contract, it shall so notify the Contractor. The Department will develop a Contract Amendment authorizing said change. The Amendment shall state whether the change shall cause an alteration in the price or time required by the Contractor for any aspect of its performance under the Contract. Pricing of changes shall be consistent with those prices or costs established within this Contract. Such amendment shall not be effective until executed by all Parties pursuant to Paragraph B 14.

D) Miscellaneous Requirements

1. If applicable, the Contractor agrees to adhere to the requirements of DHSS Policy Memorandum # 46, (PM # 46, effective 3/11/05), and divisional procedures regarding the reporting and investigation of suspected abuse, neglect,

mistreatment, misappropriation of property and significant injury of residents/clients receiving services, including providing testimony at any administrative proceedings arising from such investigations. The policy and procedures are included as Appendix _____ to this Contract. It is understood that adherence to this policy includes the development of appropriate procedures to implement the policy and ensuring staff receive appropriate training on the policy requirements. The Contractor's procedures must include the position(s) responsible for the PM46 process in the provider agency. Documentation of staff training on PM46 must be maintained by the Contractor.

- 2. The Contractor, including its parent company and its subsidiaries, and any subcontractor, including its parent company and subsidiaries, agree to comply with the provisions of 29 <u>Del. Code</u>, Chapter 58: "Laws Regulating the Conduct of Officers and Employees of the State," and in particular with Section 5805 (d): "Post Employment Restrictions."
- When required by Law, Contractor shall conduct child abuse and adult abuse registry checks and obtain service letters in accordance with 19 <u>Del. Code</u> Section 708; and 11 <u>Del. Code</u>, Sections 8563 and 8564. Contractor shall not employ individuals with adverse registry findings in the performance of this contract.
- 4. If applicable, the Contractor agrees to adhere to the requirements of DHSS Policy Memorandum # 40, and divisional procedures regarding conducting criminal background checks and handling adverse findings of the criminal background checks. This policy and procedure are included as Appendix _____ to this Contract. It is understood that adherence to this policy includes the development of appropriate procedures to implement the policy and ensuring staff receive appropriate training on the policy requirements. The Contractor's procedures must include the title of the position(s) responsible for the PM40 process in the contractor's agency.
- All Department campuses are tobacco-free. Contractors, their employees and sub-contractors are prohibited from using any tobacco products while on Department property. This prohibition extends to personal vehicles parked in Department parking lots.

E) Authorized Signatures:	
For the Contractor:	For the Department:
Name	Rita M. Landgraf Secretary
Title	Date
Date	For the Division:
	Director
	Date

Appendix

D. Website Links

State of Delaware Web Standards
 http://www.state.de.us/sos/gic/information/webstandards.shtml

 DTI Executive Sponsor Reporting Standards and Change Management Standards

http://dti.delaware.gov/majorproj/majorproj.shtml.

Top 20 Internet Security Threats developed by the SANS Institute and the FBI
 http://www.sans.org/top20/

Appendix

E. Key Position Resume

Key Position Resume

Name:	Proposed Project Position:			
Number of years experience in	the proposed position:			
Number of years experience in	this field of work:			
Detail Training/Education (Repeat the format below for as many degrees/certificates as are relevant to this proposal. Dates between training/education may overlap.)				
Degree/Certificate	between training/education may overlap.) icate Dates of Training/Education			
<u>Detail Experience</u> (Repeat the format below for as proposal. Dates between jobs/	s many jobs/projects as are relevant to this /projects may overlap.)			
Job/Project:	Position:			
From Date:	To Date:			
Description of the tasks this person performed in this job/project. Detail any state or government planning projects and specify the role of the person on each				

project

Appendix

F. Project Cost Forms

F1. Project Costs by Deliverables & Milestones

DE ASSIST Project Cost Schedule

	Project Deliverables & Milestones (M1-4)	Deliverable Cost	Phase Cost	Holdback	Milestone Cost
Phase	110)cot Bonvorableo a innoctorio (iii 14)	0001	T Hade Goot	Holabaok	0001
1	Detailed Project Workplan	\$10,000.00			
	Deliverable Document Templates	\$5,000.00			
	State Approval of Phase 1 (M1)		\$15,000.00	\$1,500.00	\$13,500.00
Phase 2	Functional Requirements	\$20,000.00			
	Detailed Specifications Design	\$20,000.00			
	State Approval of Phase 2 (M2)		\$40,000.00	\$4,000.00	\$36,000.00
Phase 3	Training Plan	\$5,000.00			
	User Acceptance Testing (Release 1)	\$40,000.00			
	State Approval of Phase 3 (M3)		\$45,000.00	\$4,500.00	\$40,500.00
Phase 4	State Approval of Implemented Release 1	\$5,000.00			
	User Acceptance Testing (Release 2)	\$40,000.00			
	State Approval of Phase 4 (M4)		\$45,000.00	\$4,500.00	\$40,500.00
Phase 5	State Approval of Implemented System				
	End of Ninety (90) Day Warranty Period	XXXXXXX			
	State Approval of Phase 4 - including 10% Holdback (M4)		\$0.00	N/A	\$10,000.00
Total Project Cost			\$100,000.00		\$100,000.00

Bidder will fill in each of the deliverable cost cells. Other cells calculate automatically. The Total Project Cost shown in Schedule F1 <u>must</u> be inclusive of <u>all costs</u> (except out year costs) that the selected contractor will be paid by DHSS. Deliverable costs will sum to the Total Project Cost which constitutes the firm fixed price of the contract.

Deliverables in the Microsoft Project plan must match those included in the project cost schedule above.

Milestone Cost Breakdown

- M1 = Total Cost for Phase 1 deliverables 10% holdback
- M2 = Total Cost for Phase 2 deliverables 10% holdback
- M3 = Total Cost for Phase 3 deliverables 10% holdback
- M4 = Total Cost for Phase 4 deliverables 10% holdback
- M5 = M1 + M2 + M3 +M4 holdbacks

Costs for each task/deliverable listed must be specified along with the total cost of all tasks/deliverables in each specified phase. Please check all figures for accuracy.

Contractor may invoice for milestone payments upon formal approval by the Division and IRM.

F2. Schedule of Rates for Project Staff

Bidder is to list the fully loaded hourly rate for each person bid. These rates will be binding and will be used to estimate costs in the event of a change in project scope. A fully loaded hourly rate is an hourly rate that encompasses all costs to the bidder for providing additional services to the state as necessitated by for additional tasks not covered under the scope of this contract. Costs included in this rate would be salary, overhead, lodging, travel, supplies, incidentals, etc. This rate would be used to apply against the hours estimated for each additional task proposed such that Task Hours * Rate = Task Cost.

Job Title	Name	Fully Loaded Hourly Rate

F3 Software Licensing Schedule

Module Name	Number of Licenses	Percent Customization
Deliverable 3:		
Deliverable 4:		
Deliverable 5:		

F4 Out year Software Support, ASP and Maintenance Cost Schedule

Out year support costs are to be listed in the following schedules for each module. Support, ASP and maintenance costs are capped at a 2% inflation rate per year. Out year support and maintenance costs will be taken into effect in determining the Appropriateness of Solution Score. Year 1 is defined as the first 12 months after the expiration of the 90 day warranty period.

Support Costs

Module Name	Year 1	Year 2	Year 3	Year 4	Year 5
Deliverable 3:					
Deliverable 4:					
Deliverable 5:					
Total					

Maintenance Costs

Estimate of the number of hours required to apply the DHSS
customization features to new releases:
Single fully loaded hourly rate which will apply to this work, as
well as to future customization during the first year:

F5. State Purchased Third Party Software Schedule

List all third party software that the State is responsible for purchasing for use after implementation. This includes State developer licenses as well as user licenses. The State is not responsible for purchasing contractor developer licenses. Only new software or additional licenses for existing software being proposed for this project will be listed here. If the proposed software solution comprises multiple separately-cost modules, please list them separately in the following Schedule.

Software Description/Name	Required Version	Number of Licenses

Total Estimated State Purchased	Third Party Software	e Cost

The State will purchase the above items from a third party, not the selected contractor. The cost should not be included in Schedule F1.

F6. State Purchased Hardware Schedule

This is a hardware summary cost schedule. Only new hardware or upgrades to existing hardware being proposed for this project will be listed here.

Hardware Description/Name	Quantity

Total Estimated State Purchased Hardware Cost

The State will purchase the above items from a third party, not the selected contractor. The cost should not be included in Schedule F1.

G. Mandatory (Pass/Fail) Submission Requirements Checklist

Mandatory (Pass/Fail) Submission Requirements Checklist

Mandatory Submission Requirement	RFP Section	Compliance Y or N
The bid is submitted no later than the closing date and time	6.1.2	
The bid is submitted in separate sealed volumes containing the Technical and Business proposals	6.1	
The correct number of copies of each proposal is submitted	6.1	
Each proposal volume is labeled correctly	6.1	
Proposal conditions are valid for 180 days from the deadline date for proposal submission	6.2.1	
The proposal contains a single solution in terms of this planning project	6.1.10	
Bidder/Proposed Subcontractor has appropriate project experience	6.2.7	
Transmittal Letter submitted on official business letterhead and signed by an authorized representative	6.2.1	
Proposal CD's have been scanned and are free from viruses and other malicious software.	6.2.1	
Bidder Agrees to Comply with the provisions specified in the General Terms and Conditions	Appendix A	
Technical proposal is submitted with a duly signed and dated copy of the Certification/Statement of Compliance	Appendix B	
Completed Project Cost Forms	Appendix F	
Firm fixed price contract proposed	7.2	
Technical proposal is submitted with a completed, duly signed and dated copy of the Submission Requirements Checklist	6.2.2 & Appendix G	
Completed State of Delaware Contracts Disclosure	Appendix H	
Completed Crosswalk of RFP Section 4	6.2.5 & Appendix I	
Completion of Other Required Forms	Appendices E, J, K, L	
Project timeline does not exceed specified project length	7.3	
Compliance with HIPAA Regulations & Standards	4.3 & 4.4	
Proposal includes required resumes	6.2.6	

Signature of Authorized Representative

DE ASSIST RFP	Appendices
Title / Company	Date

H. State of Delaware Contracts Disclosure

State of Delaware Contracts Disclosure

Contractor/Predecessor Firm Name	State Department and Division	Contact Name, Address and Phone Number	Period of Performance	Contract Number	Amount
Sample Contractor Firm Name	DHSS \ DMS	Contact Name 1901 N DuPont Highway New Castle, DE 19720 302.999.9999	01/01/2002 – 12/31/2002	PSC-999999	\$100,000

Bidder shall list all contracts awarded to it or its predecessor firm(s) by the State of Delaware during the last three (3) years, by State Department, Division, Contact Person (with address/phone number), period of performance, contract number and amount. The Evaluation/Selection Review Committee will consider these additional references and may contact each of these sources. Information regarding bidder performance gathered from these sources may be included in the Committee's deliberations and factored in the final scoring of the bid. Failure to list any contract as required by this paragraph may be grounds for immediate rejection of the bid.

List contracts in the format specified. Include those contracts whose period of performance has been within the past three (3) years in addition to those awarded within this timeframe. Contracts with amendments only have to be listed once. If a contractor has had no contracts within this timeframe, enter "**No contracts to specify**" under Contractor/Predecessor Firm Name in the first row of the table.

I. Crosswalk of RFP Section 4

Crosswalk of RFP Section 4

RFP Section	Proposal Section Number	Proposal Page Number
4 Contractor Responsibilities/Project Requirements		
4.1 Staffing		
4.2 Project Management		
4.3 Requirement To Comply With HIPAA Regulations and Standards		
4.4 Requirement to Comply with State Policies and Standards		
4.4.1 State Architecture Requirements		
4.5 Database Design		
4.6 Reporting		
4.7 Performance		
4.8 Degree of Customization		
4.9 Backup and Recovery		
4.10 Disaster Recovery		
4.11 Specific Project Tasks		
4.12 Deliverables		
4.12.1 Phase 1		
Deliverable 1: Detailed Project Work Plan		
Deliverable 2: Deliverable Document Templates		
4.12.2 Phase 2		
Deliverable 3: Functional Requirements		
Deliverable 4: Detailed Specifications Design		

4.12.3 Phase 3	
Deliverable 5: Training Plan	
Deliverable 6: User Acceptance Testing (Release 1)	
4.12.4 Phase 4	
Deliverable 7: State Approval of Implemented Release 1	
Deliverable 8: User Acceptance Testing (Release 2)	
4.12.3 Phase 5	
Deliverable 9: State Approval of Implemented System	
Deliverable 10: End of Ninety (90) Day Warranty Period	
4.13 Project Expectations	
4.13.1 Customization/Development	
4.13.2 Site Requirements	
4.13.3 System Testing	
4.13.4 User Acceptance Testing (UAT)	
4.13.5 Conversion	
4.13.6 Training	
4.13.7 Support Services	
4.13.8 Maintenance Services	
4.13.9 Documentation	

This is a template for the crosswalk of Section 4 in the RFP. It links the numbered RFP sections to the sections and page numbers of the bidder's proposal. Bidders are required to fill out this crosswalk completely for each numbered section in Section 4.

J. Bidders Signature Form



DELAWARE HEALTH AND SOCIAL SERVICES REQUEST FOR PROPOSAL

BIDDERS SIGNATURE FORM

NAME OF BIDDER:	
SIGNATURE OF AUTHORIZED PERSON:	
TYPE IN NAME OF AUTHORIZED PERSON:	
TITLE OF AUTHORIZED PERSON:	
STREET NAME AND NUMBER:	
CITY, STATE, & ZIP CODE:	
CONTACT PERSON:	
TELEPHONE NUMBER:	
FAX NUMBER:	
DATE:	
BIDDER'S FEDERAL EMPLOYERS IDENTIFICATION NUMBER:	
DELIVERY DAYS/COMPLETION TIME:	
F.O.B.:	
TERMS:	

THE FOLLOWING MUST BE COMPLETED BY THE VENDOR:

AS CONSIDERATION FOR THE AWARD AND EXECUTION BY THE DEPARTMENT OF HEALTH AND SOCIAL SERVICES OF THIS CONTRACT, THE (COMPANY NAME)

HEREBY GRANTS, CONVEYS, SELLS, ASSIGNS, AND TRANSFERS TO THE STATE OF DELAWARE ALL OF ITS RIGHTS, TITLE AND INTEREST IN AND TO ALL KNOWN OR UNKNOWN CAUSES OF ACTION IT PRESENTLY HAS OR MAY NOW HEREAFTER ACQUIRE UNDER THE ANTITRUST LAWS OF THE UNITED STATES AND THE STATE OF DELAWARE, RELATING THE PARTICULAR GOODS OR SERVICES PURCHASED OR ACQUIRED BY THE DELAWARE HEALTH AND SOCIAL SERVICES DEPARTMENT, PURSUANT TO THIS CONTRACT.

K. Office of Minority and Women Business Enterprise Self-Certification Tracking Form



OFFICE OF MINORITY AND WOMEN BUSINESS ENTERPRISE SELF-CERTIFICATION TRACKING FORM

IF YOUR FIRM WISHES TO BE CONSIDERED FOR ONE OF THE CLASSIFICATIONS LISTED BELOW, THIS PAGE MUST BE SIGNED, NOTARIZED AND RETURNED WITH YOUR PROPOSAL.

COMPANY NAME
NAME OF AUTHORIZED REPRESENTATIVE (Please print)
SIGNATURE
COMPANY ADDRESS
TELEPHONE #
FAX #
EMAIL ADDRESS
FEDERAL EI#
STATE OF DE BUSINESS LIC#
Note: Signature of the authorized representative must be of an individual who legally may enter
his/her organization into a formal contract with the State of Delaware, Delaware Health and
Social Services.
Organization Classifications (Please circle)
Women Business Enterprise (WBE) Yes/No
Minority Business Enterprise (MBE) Yes/No
Please check oneCorporation
PartnershipIndividual
For appropriate certification (WBE), (MBE), (DBE) please apply to Office of Minority and
Women Business Enterprise Phone # (302) 739-4206 L. Jay Burks, Executive Director Fax#
(302) 739-1965 Certification # Certifying Agency
http://www.state.de.us/omwbe
SWORN TO AND SUBSCRIBED BEFORE ME THISDAY OF20
NOTARY PUBLICMY COMMISSION EXPIRES
CITY OFSTATE OF

Definitions

The following definitions are from the State Office of Minority and Women Business Enterprise.

Women Owned Business Enterprise (WBE):

At least 51% is owned by women, or in the case of a publicly owned enterprise, a business enterprise in which at least 51% of the voting stock is owned by women; or any business enterprise that is approved or certified as such for purposes of participation in contracts subject to women-owned business enterprise requirements involving federal programs and federal funds.

Minority Business Enterprise (MBE):

At least 51% is owned by minority group members; or in the case of a publicly owned enterprise, a business enterprise in which at least 51% of the voting stock is owned by minority group members; or any business enterprise that is approved or certified as such for purposes of participation in contracts subjects to minority business enterprises requirements involving federal programs and federal funds.

Corporation:

An artificial legal entity treated as an individual, having rights and liabilities distinct from those of the persons of its members, and vested with the capacity to transact business, within the limits of the powers granted by law to the entity.

Partnership:

An agreement under which two or more persons agree to carry on a business, sharing in the profit or losses, but each liable for losses to the extent of his or her personal assets.

Individual:

Self-explanatory

For certification in one of above, the bidder must contract: L. Jay Burks Office of Minority and Women Business Enterprise (302) 739-4206 Fax (302) 739-1965

L. Bidder Project Experience



Bidder Project Experience

Client	
Contact Name	
Telephone No.	
Location Street	
Address/City	
State/ZIP	
Location City/State	
Type of Facility	
Comparable Project	
Experience	
Current Status	
(WIP/Complete)	
Original Budget	
Completed Budget	
completed budget	
Original Schedule	
Completed Schedule	
completed selleddie	
Comments:	
comments.	
	ata will be used as references and all musicate recet be

Use one page per client. All clients will be used as references and all projects must be completed or work in progress. For projects in progress, state the estimated final budget and schedule dates based on current status. The Contact must be an administrative or managerial customer reference familiar with the bidder's performance.

M. Deliverable Acceptance Request (DAR)



DELAWARE HEALTH AND SOCIAL SERVICES

Deliverable Acceptance Request (DAR)

Division Name:		
Project Name:		
Project Phase:		
Project Manager:		
Contractor:		
Contractor Project Manager:		
Contractor i roject manager.	I	
Deliverable Name:		
Delivery Date:		
Expected Date of Response:		
Actual hours worked and Cost in	curred:	
	<u> </u>	
Narrative of findings:		
Project Director Name:	Signature:	Date:
Project Director Name: Project IS Manager Name:	Signature: Signature:	Date:

N. DSS ASSIST Requirements

DSS ASSIST Requirements

Delaware's Department of Health and Social Services (DHSS) is interested in collaborating with other state agencies and community partners to streamline benefit and service delivery to Delaware citizens. DHSS' ideal solution would provide citizens of Delaware 24x7 access to benefit and service information, screening information, and the ability to apply for services and benefits online.

This appendix provides the DSS specific requirements for an upgrade to the current ASSIST application. DHSS has chosen to transfer the Pennsylvania COMPASS solution and configure and/or customize wherever necessary to meet the Delaware requirements, while still benefitting from the features already captured in the solution. COMPASS covers a broad area of self servicing capabilities including Screening, Applying, Renewing, Application Status Check, My Account, and Change Reporting for a number of DHSS programs including SNAP, Medicaid/Medical Assistance/CHIP, Long Term Care, TANF/Cash Assistance, and Child Care.

In the transfer of COMPASS to Delaware, we are looking for the following benefits that will be covered in developing Delaware-specific requirements:

- Upgraded Technology. Microsoft and Delaware technology standards no longer support the VB6/COM technology platform on which the current ASSIST solution is built. The proposed COMPASS transfer utilizes Microsoft .NET 3.5 technology platform. Delaware's specific requirement in this area is to replatform the solution from VB.Net to C#.Net. The COMPASS Oracle database must be converted to SQL Server.
- Improved Worker Efficiency. Information received through the online processing is more accurate and more complete than paper-based activities submitted by the client. The increase in online capabilities for clients and community partners will reduce phone calls and visits to the local offices.
- Encourage Self Service. This newest version of COMPASS will improve the
 user experience by employing best practices to help users feel comfortable and
 more easily navigate the system thereby increasing accuracy of information
 being provided.
- Increasing Access to Information. Web accessibility will allow citizen's access
 to the system 24x7, including their account information, which is not currently
 available.

DHSS requires a two release approach:

Release 1. At a minimum, the selected vendor will be required to implement the
upgrade of existing functionality, screening and application for service to C#.Net
and add the application status check functionality. Also, the community partner
module must be included in release 1. The COMPASS Oracle database and
must be converted to SQL Server. Release 1 must occur within the first 9
months of the project or sooner. Bidders can propose to add additional
functionality to this release.

• Release 2. All remaining functionality must be implemented in release 2, which includes the remaining DSS and Department requirements. Additional Department requirements are specified in section 4 of the RFP. The total length of the project is not to exceed 18 months.

Requirements

- The PA solution utilizes an Oracle database and must be converted to SQL Server. The data model, field names, etc. need to remain the same.
- The interface/integration with the Delaware Client Information System (DCIS), the eligibility system, must be on a minimum of a regular 30 minute cycle.
- The system must be secure and protect user data from local or remote compromise.
- Screen and allow citizens to apply for services for Medicaid/Medical Assistance/CHIP, Cash Assistance, Child Care, SNAP, and Long Term Care.
- Allow users to enter data as quickly as possible using easy to understand language and more intuitive navigation. Language simplification will improve the user experience. Using vocabulary that is easily understood will allow the user to be more at ease and more willing to provide information and continue through the application.
- Allow for application status check.
- Administrative Reporting
- Apply for additional benefits even if already open and receiving assistance.
- Add a household member to their case and report changes online.

- Complete renewal/recertification applications online.
- Have the option to use English or Spanish language.
- User access roles in ASSIST will be determined by the State based on user needs. The State must have the ability to create accounts, roles and profiles which in turn, must link to functionality in the system.
- The current interfaces with the Department of Services for Children Youth and Families (DSCYF) must be maintained without any changes on the part of DSCYF.

Screening

The benefit screening capabilities must be designed and developed with the following business objectives in mind:

- Provide citizens an idea of the benefits for which they may be eligible
- Promote awareness and outreach
- Facilitate a guick and streamlined activity
- Screen for all programs
- In an effort to simplify the screening tool, only the most essential data elements necessary for a high level determination should be collected. With the shorter format, users must be screened for all benefits instead of choosing the benefits they would like to screen for. Since adding or removing benefits will not drastically change the length of the survey, all benefits will be screened for to promote outreach most effectively. Providing results and information for all benefits directly aligns with promoting awareness and outreach.
- After basic household and individual information is collected, the system must determine which benefits the household may be potentially eligible to receive.

Apply For Services

 Citizens must be able to apply for services without completing the screening process. This would reduce confusion and the time necessary to complete a two step screening and application process. While screening occurs for all programs, apply for services should allow the citizen to select the program(s) for

which they wish to apply. The citizen should be allowed to add additional programs at any point prior to submission of the application. Citizens should also be able to apply for any additional programs at any time, even if they are already opened and receiving benefits.

- In a focused effort to achieve the business objectives, Delaware has selected COMPASS and expects that citizens will benefit from:
- Making it easier to correct mistakes
- Making it more clear who is applying for benefits
- Providing error and warning messages in simplified language; real time notification of user mistakes in each question
- Improved system navigation, such as the flexibility to complete the application in the order that makes the comfortable
- Usage of fonts that provide an enhanced user experience
- The ability to browse backwards and forwards
- Allows users to navigate past questions which they cannot provide proper responses to because they do not have the information readily available
- Making "required fields" more obvious to the user
- An easy to locate and use Help function
- Eliminating duplicitous entry of information
- Easy to understand questions
- Reducing the number of questions while still collecting necessary information
- Allows users to stop and start the process at their convenience without losing any data already entered

Application Status Check

 The Application Status Check feature enables citizens that applied online using ASSIST to check the status of their application. This feature utilizes the e-Form number assigned to the application to check the final disposition of the application based on real-time information from the DCIS application. The application status check must include:

- Organization by benefit
- Status by person listed on the application
- Real time status

Administration and Reporting

- The Administration module must organize information so administrative users of ASSIST will be able to find applications and view reports.
- Reports need to be available for 13 months. The following reports should be transferred to Delaware:

Applications

- Total Applications Submitted
- Total Applications Submitted by Type
- Total Applications Submitted by Zip Code and Destination Routed To

Screening

- Household Screening Results
- Screen First vs. Apply First

Renewals

- Total Renewals Submitted
- Total Renewals Submitted by Type
- Total Renewals by Team

Reports should be available in PDF format.

Data Conversion

 Current ASSIST Applications that are "saved" or "in progress" will not need to be automatically converted. For these applications it will be necessary for the applicant to restart the Apply for Service process with a new application. A list

of these outstanding applications will need to be generated for use by the State to contact these citizens.

Business Rules Engine

- Pennsylvania's Department of Public Welfare selected Corticon to be their enterprise-wide business rules engine standard. DHSS would like the contractor to investigate and recommend the use of a business rules engine for the COMPASS transfer. This will include acquisition costs and five years of out year support and licensing costs.
- At its option, DHSS will either procure a business rules engine that the contractor will implement to maintain the ASSIST business rules or work with the contractor on development of procedures for direct maintenance of the business rules tables.

Renewal

- The renewal component of the transfer system allows clients to renew benefits online. Delaware would like to follow the Pennsylvania model, whereby clients renewing benefits will be authenticated using a combination of their DCIS Case Number, SSN, and Renewal Date.
- DCIS needs to pre-populate current household and individual information into ASSIST for use by citizens when renewing their benefits.
- The renewal option will ensure a quick and easy renewal process as citizens should no longer have to go through the entire application process to submit a renewal.

My Account

 My Account should provide citizens with the capability to review the current snapshot of the information on record for them and their eligibility information from DCIS. All current active clients should be able to create an account if they initially applied via ASSIST or not. This feature will help reduce phone calls to the local case managers.

 Key information that must be available in My Account and customized based on the specific needs of Delaware includes information residing in DCIS such as, but not limited to:

- Case Number
- Address
- Household Members
- Renewal Due Date
- Current Benefits, Eligibility Begin and End Dates, and Benefit Amounts

Change Reporting

At times clients may wish to report changes as they occur rather than waiting
until their next renewal. The Change Reporting component of My Account must
allow clients to report the category of the change and the specific details. The
reported change should then be forwarded to the appropriate location/worker via
their inbox for action to be taken. The routing logic to notify the appropriate case
worker will be determined in JAD sessions.